

Carroll County, Illinois

Mt. Carroll, Illinois

Financial Report

Year ended November 30, 2019

WIPFLi^{LLP}
CPAs and Consultants

Carroll County, Illinois

Year Ended November 30, 2019

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Carroll County, Illinois

Year Ended November 30, 2019

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Independent Auditor's Report

To the County Board
Carroll County, Illinois
Mount Carroll, Illinois

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Carroll County, Illinois (the "County"), as of and for the year ended November 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Carroll County, Illinois, as of November 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States require that the management's discussion and analysis and required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements as a whole. The schedules listed as supplementary information are presented for purposes of additional analysis and are not a required part of the financial statements. The supplementary information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the supplementary information is fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 13, 2020, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Wipfli LLP

Sterling, Illinois
February 13, 2020

Management's Discussion and Analysis

Carroll County, Illinois

Management's Discussion and Analysis

Carroll County, Illinois' (the "County") management's discussion and analysis (MD&A) is generally intended to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the County's financial activities, (3) identify changes in the County's financial position (its ability to meet future financial demands and conditions), (4) identify any material deviations from the governmental unit's financial plan (approved budget), and (5) identify individual fund issues or concerns.

The MD&A is provided at the beginning of the report to provide an overview of the County's financial position at November 30, 2019 and the results of operations for the year. This summary should not be taken as a replacement for the audit report, which consists of the basic financial statements, notes to the financial statements, required and supplementary information.

FINANCIAL HIGHLIGHTS

- The County's assets exceeded its liabilities at the close of the fiscal year by \$11,836,759 (net position). Of this amount, \$46,272 (unrestricted net position) may be used to meet the County's ongoing obligations.
- The County's total net position increased by \$1,444,423 during fiscal year 2019 as reported in the statement of activities.
- The County's major revenue consisted of \$3,109,023 in property tax distributions, \$1,723,613 in operating grants and contributions, and \$1,145,825 in charges for services.
- At the close of fiscal year 2019, the County's governmental funds reported combined ending fund balances of \$6,395,270, an increase of \$1,141,093 in comparison to the prior year.
- At the end of fiscal year 2019, the unassigned fund balance in the General Fund was \$1,183,636.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: (1) government-wide financial statements (2) fund financial statements, and (3) notes to the basic financial statements. This report also contains required supplementary and supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

These statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business, using the economic resources measurement focus and the accrual basis of accounting.

The statement of net position presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of improvements or deterioration of the financial position of the County.

The statement of activities presents information that shows how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal years.

Carroll County, Illinois

Management's Discussion and Analysis

Government-Wide Financial Statements (continued)

These statements highlight the functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the County include general control and administration, public safety, judiciary and court related, corrections, highways and bridges, public health, public welfare, and interest on long-term debt. There are no business-type activities accounted for by the County.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The County's Governmental Funds during the reporting period use the modified accrual basis of accounting and activities are converted to the accrual basis of accounting for government-wide financial statement reporting purposes.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financial decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and government-wide activities.

The County maintains individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for major funds, (the General Fund, the County Highway, Community Mental Health, Matching, and Illinois Municipal Retirement). All other non-major governmental funds are combined and presented in one column. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Fiduciary Funds. The County also maintains a number of fiduciary funds in the form of agency funds, which are used to account for resources - almost exclusively cash and investments - held by the County for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is the same as that used for proprietary funds.

Carroll County, Illinois

Management's Discussion and Analysis

Government-Wide Financial Statements (continued)

Notes to the Financial Statements

These provide additional information that is essential to gaining a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

This information addresses the County's budgetary comparison schedules of major funds, Multiyear Schedule of Changes in Net Pension Liability and Related Ratios, and the Multiyear Schedule of IMRF Contributions. The County adopts an annual appropriated budget for its General Fund and Special Revenue Funds. A budgetary comparison schedule has been provided for the General Fund and major Special Revenue Funds to demonstrate compliance with this budget. The IMRF pension schedules have been provided to present the County's obligation to provide pension benefits to County employees through the IMRF system.

Supplementary Information

This information as discussed earlier in connection with the non-major governmental funds, agency funds, and tort immunity expenditures are presented immediately following the required supplementary information on pensions.

Government-Wide Financial Analysis

As previously addressed, net position may serve the purpose over time as a useful indicator of a government's financial position. To that end, Carroll County's assets exceeded its liabilities by \$11,836,759 for FY2019.

Carroll County, Illinois

Management's Discussion and Analysis

Government-Wide Financial Analysis (continued)

The following table represents a condensed Statement of Net Position of the County for governmental activities as of November 30, 2019 and 2018.

Net Position Governmental Activities November 30		
	2019	2018
Current assets	\$10,029,307	\$8,971,049
Noncurrent assets	6,682,555	6,337,662
Total assets	16,711,862	15,308,711
Deferred outflows of resources	1,961,928	997,562
Total assets and deferred outflows of resources	18,673,790	16,306,273
Current liabilities	414,932	610,592
Noncurrent liabilities	2,647,298	255,580
Total liabilities	3,062,230	866,172
Deferred inflows of resources	3,774,801	5,047,765
Total liabilities and deferred inflows of resources	6,837,031	5,913,937
Net position		
Net investment in capital assets	6,646,085	6,265,472
Restricted	5,144,402	4,061,739
Unrestricted	46,272	65,125
Total net position	\$11,836,759	\$10,392,336

At November 30, 2019, the County is able to report positive balances in all three categories of net position.

A portion of the County's net position is reflected in its investments in capital assets (i.e., land, buildings, equipment, and infrastructure). The County uses these assets to provide services. Therefore these assets are not available for future spending. Although the County's investments in its capital assets are reported net of available debt, it is important to note that under this consideration the resources required to repay this type of debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these types of liabilities.

Carroll County, Illinois

Management's Discussion and Analysis

Government-Wide Financial Analysis (continued)

The following condensed financial information was derived from the Government-Wide Statement of Activities and reflects how the County's net position changed during the fiscal years.

Changes in Net Position Governmental Activities For the year ended November 30		
	2019	2018
Revenues:		
Program revenues:		
Charge for services	\$1,145,825	\$1,078,218
Operating grants and contributions	1,723,613	1,669,788
Capital grants and contributions	755,610	372,562
General revenue:		
Property taxes	3,109,023	3,039,179
Sales taxes	442,489	478,398
Income taxes	662,156	595,761
Public safety taxes	204,367	225,695
Other taxes	404,008	336,512
Unrestricted investment earnings	55,611	38,153
Miscellaneous	130,765	109,387
Total revenues	8,633,467	7,943,653
Expenses:		
General control and administration	1,696,993	1,788,785
Public safety	1,646,305	1,732,158
Judiciary and court related	972,041	1,068,777
Corrections	376,116	396,211
Transportation	1,368,989	2,570,547
Public health	373,956	420,361
Public welfare	753,128	703,789
Interest	1,516	5,080
Total expenses	7,189,044	8,685,708
Change in net position	\$1,444,423	(\$742,055)

The County's 2019 total revenues come from a variety of sources including 36% from property taxes, and 20% of every dollar raised comes from some other type of tax. Another 20% comes from operating grants and contributions along with 13% from fees charged for services.

The County's 2019 expenses cover a range of services, with about 19% related to transportation and 24% related to general control and administration. Another 23% is devoted to public safety along with 14% towards judiciary and court related services.

Carroll County, Illinois

Management's Discussion and Analysis

Government-Wide Financial Analysis (continued)

Net position increased \$1,444,423 from the previous year. For the fiscal year ended November 30, 2019 revenues from governmental activities totaled \$8,633,467. Tax revenues (\$4,822,043, or 56%) represent the largest source. Operating grants and contributions in 2019 account for \$1,723,613 million (20%) of the governmental activities revenue. These are mainly derived from federal and state grants.

In the following table, we have presented the cost of each of the County's functions as well as the net cost (total cost less revenues generated by the activities) for each. Net costs help to show what functions are being covered by direct revenue and those that are covered by the net revenue of others.

For the year ended November 30, 2019		
	Total Cost of Service	Net Cost of Service
General control and administration	\$1,696,993	(\$1,248,087)
Public safety	1,646,305	(1,225,878)
Judiciary and court related	972,041	(350,538)
Corrections	376,116	(376,116)
Transportation	1,368,989	143,801
Public health	373,956	(25,330)
Public welfare	753,128	(480,332)
Interest	1,516	(1,516)
Total governmental activities	\$7,189,044	(\$3,563,996)

For the year ended November 30, 2018		
	Total Cost of Service	Net Cost of Service
General control and administration	\$1,788,785	(\$1,380,127)
Public safety	1,732,158	(1,289,382)
Judiciary and court related	1,068,777	(497,539)
Corrections	396,211	(396,211)
Transportation	2,570,547	(1,382,754)
Public health	420,361	(147,443)
Public welfare	703,789	(466,604)
Interest	5,080	(5,080)
Total governmental activities	\$8,685,708	(\$5,565,140)

For the fiscal year ended November 30, 2019, expenses for governmental activities totaled \$7,189,044. Transportation related expenses accounted for \$1,368,989 (19%) of the total governmental activities expenses in 2019. Various funds established for the County Highway Department account for these expenses.

General control and administrative expenses accounted for \$1,696,993 or 24% of the governmental activities total. These expenses are used for the operations of departments conducting such functions as administrative and financial functions, elections, document recording and retrieval, and assessment of property.

Carroll County, Illinois

Management's Discussion and Analysis

Government-Wide Financial Analysis (continued)

Public Safety (23% of the total) accounted for \$1,646,305 in expenses during 2019. The highest percentage of public safety is directly tied to the operations of the Sheriff's Department. The coroner, animal control, and emergency service function is also part of this activity group.

Judiciary and Court related expenses totaled \$972,041 (14%) in 2019. Expenses relating to the circuit court, public defender, court services, and the State's Attorney relate to this function.

Public Welfare related expenses represented \$753,128 (10%) of the total governmental expenses activity. The highest percentage of public welfare is directly tied to the operations of the public transportation grant.

Public Health related expenses represented \$373,956 (5%) of the total governmental expenses activity. These expenses are used for the operations of the health department.

Corrections related expenses represented \$376,116 (5%) of the total governmental expenses activity. These expenses are used for the operations of the county jail.

Financial Analysis Of The County's Funds

Carroll County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year the County's governmental funds reported combined ending fund balances of \$6,395,270, an increase of \$1,141,093 in comparison with the previous fiscal year.

The general fund is the primary operating fund of the County. At the end of the current fiscal year, the unassigned fund balance of the general fund was \$1,183,636. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenditures.

Budgetary Highlights

The County's budget is prepared according to Illinois law and is based on accounting for certain transactions on a modified accrual basis of accounting. A budget to actual schedule is provided as required supplementary information for the General Fund and major special revenue funds.

Carroll County, Illinois

Management's Discussion and Analysis

Financial Analysis Of The County's Funds (continued)

General Fund Budgetary Variances

Revenues

The most significant revenue sources for all funds during fiscal year 2019 continue to be property taxes and intergovernmental sources. Charges for services revenue for 2019 were \$523,234 compared with the budgeted amount of \$607,700. The County over budgeted for county clerk fees and circuit clerk fines.

Expenditures

Personnel Services remains the highest expenditure in County operations. Government service requires people to provide both services and information to the citizens it supports. It is a sizeable expenditure; however, it is also a long-term investment. Benefit payments remain a significant portion of the total personnel services costs. Pension, FICA and Health Insurance rates have all affected the total cost of personnel services.

General control and administration expenses for 2019 were \$1,190,497 compared with budgeted amount of \$1,355,200. The County over budgeted for litigation expense, contingency, and general utilities.

Highway Fund Budgetary Variances

Revenues

The most significant revenue sources for all funds during fiscal year 2019 continue to be property taxes, intergovernmental revenues, and revenues from services. Charges for services revenue for 2019 were \$269,775 compared with the budgeted amount of \$185,400. The County under budgeted for sale of materials and labor.

Expenditures

Transportation expenses for 2019 were \$813,473 compared with budgeted amount of \$881,382. The County over budgeted for salaries and wages.

Community Mental Health Fund Budgetary Variances

Revenues

There were no significant variances compared to budget.

Expenditures

There were no significant variances compared to budget.

Carroll County, Illinois

Management's Discussion and Analysis

Matching Fund Budgetary Variances

Revenues

There were no significant variances compared to budget.

Expenditures

Transportation expenses for 2019 were \$101,340 compared with budgeted amount of \$896,000. The County did not have as many County road projects as anticipated.

Illinois Municipal Retirement Fund Budgetary Variances

Revenues

There were no significant variances compared to budget.

Expenditures

IMRF expenses for 2019 were \$311,662 compared with budgeted amount of \$442,979. The County over budgeted for employer's share of IMRF.

Capital Asset And Long-Term Debt Activity

Capital Assets

The County's investment in capital assets for its governmental activities at year end totaled \$6,682,555 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, equipment, and highway infrastructure such as roads and bridges. There were \$814,709 of capital asset additions recorded during the year and \$469,816 of depreciation charges were expensed on the total capital assets. More detailed information can be found in Note 5 of the financial statements.

Major capital asset events during the fiscal year included the following:

- Office furniture, equipment and vehicles = \$130,997
- Construction in progress = \$611,643

Net Book Value of Capital Assets at November 30		
	2019	2018
Land and other nondepreciable assets	\$155,732	\$132,132
Construction in progress	835,210	223,567
Buildings	223,175	233,062
Building improvements	857,765	870,085
Office furniture, equipment and vehicle	877,097	958,573
Infrastructure	3,733,576	3,920,243
Total	6,682,555	\$6,337,662

Carroll County, Illinois

Management's Discussion and Analysis

Capital Asset And Long-Term Debt Activity (Continued)

Debt Administration

At November 30, 2019, the County had \$193,270 in governmental activities long term debt which consisted of a capital lease and accrued compensated absences. See Note 12 for details of debt.

Governmental Activities Outstanding Debt at November 30		
	2019	2018
Capital leases payable	\$36,470	\$72,190
Accrued compensated absences	156,800	132,046
Total	\$193,270	\$204,236

Economic Factors

Unemployment is stable with very little change from November of 2018 at 4.1% to November of 2019 at 3.5%.

Based on the U.S. Census Bureau, the County's population for 2019 is estimated at 14,518 a decrease from the 2010 census of 15,387.

Municipal and Supplemental sales tax revenue have increased more than anticipated in 2019. County property tax revenues collected in 2019 were approximately three percent more than 2018 collection.

Requests For Information

This financial report is designed to provide our citizens, taxpayers, customers, and potential creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Diane Powers
County Treasurer
Carroll County, Illinois
301 North Main
Mount Carroll, IL 61053
Phone number (815) 244-0243

Basic Financial Statements

Carroll County, Illinois

Statement of Net Position

November 30, 2019

	Governmental Activities
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	
Cash, deposits, and investments	\$5,622,146
Accounts receivable	3,255,575
Property taxes receivable	502,579
Due from other governments	576,565
Inventory	2,442
Prepaid items	70,000
Total current assets	10,029,307
Capital assets:	
Land and other non-depreciable assets	990,942
Depreciable property and equipment, net of depreciation	5,691,613
Total capital assets	6,682,555
Deferred outflows of resources -	
Deferred outflows of pension resources	1,961,928
Total assets and deferred outflows of resources	18,673,790
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	
Current liabilities:	
Accounts payable and accrued payroll	378,462
Capital lease payable	36,470
Total current liabilities	414,932
Noncurrent liabilities:	
Accrued compensated absences	156,800
Capital lease payable	0
Net pension liability	2,490,498
Total noncurrent liabilities	2,647,298
Deferred inflows of resources -	
Deferred inflows of pension resources	519,226
Unavailable property taxes	3,255,575
Total deferred inflows of resources	3,774,801
Total liabilities and deferred inflows of resources	6,837,031
NET POSITION	
Net investment in capital assets	6,646,085
Restricted	5,144,402
Unrestricted	46,272
Total net position	\$11,836,759

See Accompanying Notes to Financial Statements.

Carroll County, Illinois

Statement of Activities

For the year ended November 30, 2019

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Change in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental activities:					
General control and administration	\$1,696,993	\$403,761	\$45,145	\$0	(\$1,248,087)
Public safety	1,646,305	63,044	357,383	0	(1,225,878)
Judiciary and court related	972,041	315,452	306,051	0	(350,538)
Corrections	376,116	0	0	0	(376,116)
Transportation	1,368,989	269,775	487,405	755,610	143,801
Public health	373,956	93,793	254,833	0	(25,330)
Public welfare	753,128	0	272,796	0	(480,332)
Interest	1,516	0	0	0	(1,516)
Total governmental activities	\$7,189,044	\$1,145,825	\$1,723,613	\$755,610	(3,563,996)

General revenues:

Taxes:	
Property taxes	3,109,023
Sales taxes	442,489
State income taxes	662,156
Public safety taxes	204,367
Other	404,008
Unrestricted investment earnings	55,611
Miscellaneous	130,765
Total general revenues	5,008,419
Change in net position	1,444,423
Net position - beginning	10,392,336
Net position - ending	\$11,836,759

Carroll County, Illinois

Governmental Funds

Balance Sheet

November 30, 2019

ASSETS	General	County Highway	Community Mental Health
Cash, deposits, and investments	\$1,082,932	\$210,841	\$10,369
Accounts receivable	32,465	188,764	0
Property taxes receivable	1,056,000	393,575	370,000
Due from other governments	244,516	0	0
Inventory	0	0	0
Prepaid items	70,000	0	0
Due from other funds	0	7,108	0
Total assets	\$2,485,913	\$800,288	\$380,369
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES			
Liabilities:			
Accounts payable	\$35,468	\$55,458	\$40
Accrued payroll	140,809	19,380	0
Due to other funds	0	0	0
Total liabilities	176,277	74,838	40
Deferred inflows of resources - Unavailable property taxes	1,056,000	393,575	370,000
Fund balances:			
Nonspendable	70,000	0	0
Restricted	0	331,875	10,329
Committed	0	0	0
Unassigned	1,183,636	0	0
Total fund balances	1,253,636	331,875	10,329
Total liabilities, deferred inflows of resources and fund balances	\$2,485,913	\$800,288	\$380,369

See Accompanying Notes to Financial Statements.

Carroll County, Illinois

Governmental Funds

Balance Sheet (Continued)

November 30, 2019

ASSETS	Matching	Illinois Municipal Retirement	Other Governmental Funds	Total Governmental Funds
Cash, deposits, and investments	\$835,425	\$428,357	\$3,054,222	\$5,622,146
Accounts receivable	49,152	0	232,198	502,579
Property taxes receivable	197,000	418,000	821,000	3,255,575
Due from other governments	0	0	332,049	576,565
Inventory	0	0	2,442	2,442
Prepaid items	0	0	0	70,000
Due from other funds	0	0	0	7,108
Total assets	\$1,081,577	\$846,357	\$4,441,911	\$10,036,415
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$3,662	\$782	\$87,515	\$182,925
Accrued payroll	0	14,407	20,941	195,537
Due to other funds	0	0	7,108	7,108
Total liabilities	3,662	15,189	115,564	385,570
Deferred inflows of resources - Unavailable property taxes	197,000	418,000	821,000	3,255,575
Fund balances:				
Nonspendable	0	0	2,442	72,442
Restricted	880,915	413,168	3,508,115	5,144,402
Committed	0	0	0	0
Unassigned	0	0	(5,210)	1,178,426
Total fund balances	880,915	413,168	3,505,347	6,395,270
Total liabilities, deferred inflows of resources and fund balances	\$1,081,577	\$846,357	\$4,441,911	\$10,036,415

See Accompanying Notes to Financial Statements.

Carroll County, Illinois

Reconciliation of the Balance Sheet to the Statement of Net Position For the year ended November 30, 2019

Total fund balances - governmental funds	\$6,395,270
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. Net book value of assets reported.	6,682,555
Accrued long-term employee benefits are not due and payable in the current period and therefore are not reported as liabilities of the funds, but are included as liabilities and deferred items in the statement of net position	
Accrued net pension liability and related deferred outflows/inflows of resources	(1,047,796)
Long-term liabilities are not due and payable in the current period and, therefore are not reported in the funds -	
Capital leases	(36,470)
Compensated absences not due and payable from current resources are not reported in the governmental funds.	<u>(156,800)</u>
Total net position - governmental activities	<u><u>\$11,836,759</u></u>

Carroll County, Illinois

Governmental Funds

Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

For the year ended November 30, 2019

	General	County Highway	Community Mental Health
Revenues:			
Property taxes	\$972,775	\$360,286	\$355,890
Intergovernmental revenue	1,792,675	172,947	0
Charges for services	523,234	269,775	0
Licenses and permits	13,240	2,693	0
Interest	35,559	13,703	889
Other revenue	0	0	0
Total revenues	3,337,483	819,404	356,779
Expenditures:			
Current:			
General control and administration	1,190,497	0	0
Public safety	1,228,235	0	0
Judiciary and court related	752,339	0	0
Corrections	329,934	0	0
Transportation	1,000	511,410	0
Public health	2,500	0	0
Public welfare	0	0	349,410
Debt service:			
Principal	0	35,720	0
Interest	0	1,516	0
Capital outlay	33,465	264,827	0
Total expenditures	3,537,970	813,473	349,410
Excess (deficiency) of revenues over expenditures	(200,487)	5,931	7,369
Other financing sources and (uses):			
Proceeds from note payable	0	0	0
Transfers in	258,981	0	0
Transfers out	(13,000)	(37,097)	0
Total other financing sources and (uses)	245,981	(37,097)	0
Net change in fund balance	45,494	(31,166)	7,369
Fund balances, beginning of year	1,208,142	363,041	2,960
Fund balances, end of year	\$1,253,636	\$331,875	\$10,329

See Accompanying Notes to Financial Statements.

Carroll County, Illinois

Governmental Funds

Statement of Revenues, Expenditures and Changes in Fund Balances (Continued)

For the year ended November 30, 2019

	Matching	Illinois Municipal Retirement	Other Governmental Funds	Total Governmental Funds
Revenues:				
Property taxes	\$180,143	\$451,150	\$788,779	\$3,109,023
Intergovernmental revenue	0	0	2,226,621	4,192,243
Charges for services	0	0	345,586	1,138,595
Licenses and permits	8,837	0	7,230	32,000
Interest	49,152	3,503	26,449	129,255
Other revenue	0	0	32,351	32,351
Total revenues	238,132	454,653	3,427,016	8,633,467
Expenditures:				
Current:				
General control and administration	0	70,997	370,076	1,631,570
Public safety	0	109,662	204,312	1,542,209
Judiciary and court related	0	65,465	125,303	943,107
Corrections	0	25,030	18,048	373,012
Transportation	20,564	40,284	455,913	1,029,171
Public health	0	224	364,360	367,084
Public welfare	0	0	404,866	754,276
Debt service:				
Principal	0	0	0	35,720
Interest	0	0	0	1,516
Capital outlay	80,776	0	435,641	814,709
Total expenditures	101,340	311,662	2,378,519	7,492,374
Excess (deficiency) of revenues over expenditures	136,792	142,991	1,048,497	1,141,093
Other financing sources and (uses):				
Proceeds from note payable	0	0	0	0
Transfers in	0	5,341	138,521	402,843
Transfers out	0	(24,638)	(328,108)	(402,843)
Total other financing sources and (uses)	0	(19,297)	(189,587)	0
Net change in fund balance	136,792	123,694	858,910	1,141,093
Fund balances, beginning of year	744,123	289,474	2,646,437	5,254,177
Fund balances, end of year	\$880,915	\$413,168	\$3,505,347	\$6,395,270

See Accompanying Notes to Financial Statements.

Carroll County, Illinois

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities For the year ended November 30, 2019

Net change in fund balance - Governmental funds	\$1,141,093
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Amounts reported for governmental activities in the statement of activities
are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their useful lives as depreciation expense. Donated capital assets are only reported in the statement of activities. This is the amount by which newly capitalized fixed assets exceeds depreciation expense in the period.	344,893
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The net effect of various transactions involving capital assets (i.e., disposals and sales) is to decrease net position.

In the statement of activities, postretirement obligations, net pension obligations, and deferred sources are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). This year net pension liabilities and related deferred outflows exceed the amount paid by.	(52,529)
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The issuance of long-term debt and related costs are shown on the fund financial statements as other financing sources (uses) and current expenditures, but are recorded as long-term liabilities and deferred outflows of resources on the government-wide statements	0
Issuance of note payable	

Repayment of capital leases are reported in governmental funds as expenditures, but the repayment reduced long-term liabilities in the statement of net position:	
Capital lease repayment	35,720

Vacation and compensated pay for employees is expensed in the statement of activities. However, since these amounts will not be paid from current resources, this expense is not recorded in the governmental funds. This is the amount by which vacation and compensated pay increased over the prior period.	(24,754)
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Change in net position of governmental activities	<u>\$1,444,423</u>
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Carroll County, Illinois

Statement of Fiduciary Net Position

November 30, 2019

	Agency Funds
ASSETS	
Cash, deposits, and investments	\$747,146
Accounts receivable	38,128
Due from other governments	96,293
Total assets	\$881,567
LIABILITIES	
Accounts payable	\$59,102
Agency funds due to others	822,465
Total liabilities	\$881,567

See Accompanying Notes to Financial Statements.

Carroll County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies

Introduction

The financial statements of Carroll County, Illinois (the "County"), have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the County are described below.

The Financial Reporting Entity

This report includes all of the funds of the Carroll County, Illinois. The reporting entity for the County consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organizations are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is intitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

Blended Component Unit - The 911 Fund serves all the citizens of the County. The budget and appropriation ordinance is approved by the 911 Board of Trustees, and the legal liability for any 911 Fund debt remains with the County. The 911 Fund is reported as a Special Revenue Fund.

Joint Ventures

The County has entered into an intergovernmental agreement with Jo Daviess County, Illinois to establish an entity known as the Jo-Carroll Depot Local Redevelopment Authority (LRA). This LRA replaces an entity previously known as the Savanna Army Depot Local Redevelopment Authority. The former entity was charged with the authority to prepare a plan for the re-use of the Savanna Army Depot facilities in accordance with the Base Closure Community Redevelopment Assistance Act. The current LRA is charged with the authority to implement the re-use plan for the Savanna Army Depot and to modify the plan as may become necessary. Both Counties are jointly and severally liable for all liabilities, debts and obligations of any kind incurred by the LRA. The County's share of LRA's operating expenses for the fiscal year ended November 30, 2019 was \$0. The agreement provides for the LRA to consent to an audit of its funds by either County as either County may direct. These financial statements are available through the Jo-Carroll Depot Local Redevelopment Authority offices in Savanna, Illinois.

Carroll County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Basis of Presentation

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) display information about the reporting government as a whole. These statements include all the financial activities of the County, except for the fiduciary funds. The fiduciary funds are only reported in the statements of fiduciary net position at the fund financial statement level. The governmental activities column incorporates data from governmental funds and internal service funds. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component units. Separate statements for each fund category—governmental and fiduciary—are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The County reports the following major governmental funds:

General Fund – This fund is the County's primary operating fund. The General Fund is used to account for all financial resources of the County except those which are required to be accounted for in another fund. This fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The services which are administered by the Department and accounted for in the general fund include general control and administration, county development, public safety, judiciary and court related, public health, and other miscellaneous expenditures.

County Highway Fund – This fund is used to operate the County Highway Department, including, but not limited to salaries, supplies, and purchase of machinery and equipment.

Community Mental Health Fund – This fund is used to provide support to those organizations who work with persons diagnosed with a developmental disability.

Carroll County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Basis of Presentation (continued)

County Matching Fund – This fund is used to match the costs relating to State and Federal highway projects, as well as other County projects.

Illinois Municipal Retirement Fund (IMRF) – This fund is used to pay retirement for SLEP and non-SLEP employees of the County.

Fiduciary

- **Agency Funds** – These funds account for monies held by the County in a fiduciary capacity.

Measurement Focus and Basis of Accounting

Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the County gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available (susceptible to accrual). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers all imposed nonexchange revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the current fiscal year.

Expenditures are recognized when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include (1) charges to customers of applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

Carroll County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Budgetary Basis of Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles.

The appropriated budget is prepared by fund, function, and department. The County's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. Appropriations in all budgeted funds lapse at the end of the fiscal year.

Cash and Investments

The County considers all highly liquid investments with an original maturity of three months or less to be cash equivalents. The County considers deposits with financial institutions, including nonnegotiable certificates of deposit, to be nonparticipating contracts reported at cost.

The cash balances of most of the County funds are pooled and invested. Each fund's share of the investment pool is reflected on its respective balance sheet.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices.

The County is a participant in the Local Government Investment Pool (LGIP) which is authorized in Illinois Compiled Statutes 30 ILCS 235 under the Public Funds Investment Act. The LGIP is not registered with the Securities Exchange Commission as an investment company. The LGIP operates and reports to participants on the amortized cost basis. LGIP pool shares are bought and redeemed at \$1 based on the amortized cost of the investments in LGIP. The investment is not subject to the fair value hierarchy disclosures.

Fair Value Measurements

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. A three-tier hierarchy prioritizes the inputs used in measuring fair value. These tiers include Level 1, defined as quoted market prices in active markets for identical assets or liabilities; Level 2, defined as inputs other than quoted market prices in active markets that are either directly or indirectly observable; and Level 3, defined as unobservable inputs; therefore, requiring an entity to develop its own assumptions. The asset's or liability's fair value measurement within the hierarchy is based on techniques that maximize the use of relevant observable inputs and minimizes the use of unobservable inputs.

Carroll County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Accounts Receivable

The County's property tax is levied each year on all taxable real property located in the County. The 2018 property tax levy is recorded as revenue by the County in accordance with the applicable measurement focus and basis of accounting for fiscal year 2019. The County must file its tax levy by the last Tuesday of December each year. The 2018 levy was approved on November 15, 2018. The 2019 levy was approved on November 21, 2019.

The township assessors are responsible for assessment of all taxable real property within the County. The County Clerk computes the annual tax of each parcel of real property and prepares tax books used by the County Collector as a basis for issuing tax bills to all taxpayers in the County.

Property taxes are collected by the County Treasurer, who remits to the units their respective share of the collections. Taxes levied in 2019 became due and payable in two installments, generally in July 2020 and September 2020. The owner of real property on January 1 (lien date) in any year is liable for taxes of that year.

Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The cost of governmental fund type inventories are recorded as expenditures when consumed rather than when purchased. The County's inventory consists of Health Department expendable immunization vaccines.

Prepaid items represent payments made by the County for which benefits extend beyond November 30, 2019. The costs of governmental fund type prepaid items are recorded as expenditures when consumed rather than when purchased.

Capital Assets

Purchased or constructed capital assets, including property, plant, equipment, and infrastructure (roads, bridges, and similar items), are reported at cost or estimated historical cost in the government-wide financial statements. The County defines capital assets as assets with an initial cost of more than \$5,000 and an estimated life in excess of one year.

Additions or improvements that significantly extend the useful life of an assets, or that significantly increase the capacity of an asset are capitalized. Expenditures for equipment, vehicles, real property acquisitions, improvements, and infrastructure are recorded as capital outlay. Donated assets are recorded at their acquisition value at the date of donation. Maintenance and repairs of a routine nature are charged to expenses/expenditures as incurred and are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Land improvements	1-20 years
Buildings	1-50 years
Building improvements	1-50 years
Vehicles	1-10 years
Office furniture and equipment	1-10 years
Infrastructure	1-40 years
Software	1-5 years

Carroll County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Capital Assets (continued)

Capital assets not being depreciated include land and construction in progress.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditures) until then. In addition to liabilities, the statement of net position will sometimes report a separate section, deferred inflows of resources, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

Compensated Absences

Vacation -The County's policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment upon separation from government service. The liability for such leave is reported as incurred in the government-wide financial statements. A liability for those amounts is recorded in the governmental funds only if the liability will be paid from available funds within 60 days after year end. The liability for compensated absences includes salary-related benefits, where applicable.

Sick Leave - Accumulated sick leave lapses when employees leave the employ of the County and, upon separation from service, no monetary obligation exists.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Illinois Municipal Retirement Fund (IMRF) and additions to/deductions from IMRF's fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first.

Carroll County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Fund Balances

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted fund balance: This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance: These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the County Board – the County's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the County Board removes the specified use by taking the same type of action that imposed the original commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance: This classification reflects the amounts constrained by the County's "intent" to be used for specific purposes, but the amounts are neither restricted nor committed. The County Board has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance: This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first, then unrestricted resources – committed, assigned, and unassigned – in order as needed.

Subsequent Events

Subsequent events have been evaluated through February 13, 2020, which is the date the financial statements were available to be issued.

Carroll County, Illinois

Notes to Financial Statements

Note 2 Stewardship, Compliance and Accountability

Excess of expenditures over appropriations

The following individual functional areas incurred expenditures in excess of appropriations:

Fund	Amount
Law Library	\$1,485
Senior Citizen	\$227
DUI Enforcement Equipment	\$478
State's Attorney VOCA	\$1,816
Agriculture Co-Op Extension	\$192
Historical Society	\$34
Veteran's Assistance	\$70

Deficit Fund Equity

As of November 30, 2019, the Animal Control Fund had a deficit fund balance of (\$1,770) and the States Attorney Task Force Fund had a deficit fund balance of (\$3,440).

Note 3 Cash Deposits with Financial Institutions

Deposits

Custodial Credit Risk: Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The County has a deposit policy for custodial credit risk. As of November 30, 2019, the County's bank balance was \$4,824,134 and the entire balance was insured and collateralized with securities in the County's name.

Note 4 Investments

As of November 30, 2019, the County had the following investments:

	Governmental Activities	Fair Value Statement of Fiduciary Net Position	Total
Illinois Funds Money Market Fund	\$1,975,844	\$0	\$1,975,844

Interest rate risk. Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The County has no specific policy on the interest rate risk at year-end.

Information about the sensitivity of the fair values of the County's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the County's investments by maturity:

Investment Type	Total	Remaining Maturity (in Months)			
		0-1	1-5	5-10	More Than 10
Local government investment pool	\$1,975,844	\$1,975,844	\$0	\$0	\$0

Carroll County, Illinois

Notes to Financial Statements

Note 4 Investments (continued)

Credit risk. Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Investments in U.S. Government obligations are not considered to be of any credit risk since they carry the full obligation and guarantee of the U.S. Government. Presented below is the actual rating as of year-end for each investment type:

Investment Type	Total as of November 30, 2019	AAAm	Aa	Unrated
Local government investment pool	\$1,975,844	\$1,975,844	\$0	\$0

Concentration of credit risk. The County's investment policy does not allow for an investment in any one issuer that is in excess of 5 percent of the County's total investments.

Custodial credit risk-investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

As of November 30, 2019, there are no investments with custodial credit risk in that all of its investments are insured.

Foreign Currency Risk. The County has no foreign currency risk for investments at year end.

Note 5 Capital Assets

The governmental activities capital asset activity for the year ended November 30, 2019 is as follows:

Governmental activities:	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Capital assets, not being depreciated:					
Land	\$132,132	23,600	0	0	155,732
Construction in progress	223,567	611,643	0	0	835,210
Total capital assets, not being depreciated:	355,699	635,243	0	0	990,942
Capital assets, being depreciated:					
Buildings	588,081	0	0	0	588,081
Building improvements	1,358,951	27,825	0	0	1,386,776
Office furniture, equipment and vehicle	4,536,323	130,997	396,934	0	4,270,386
Infrastructure	6,103,776	20,644	0	0	6,124,420
Total capital assets, being depreciated:	12,587,131	179,466	396,934	0	12,369,663

Carroll County, Illinois

Notes to Financial Statements

Note 5 Capital Assets (continued)

Governmental activities:	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Accumulated depreciation:					
Buildings	355,019	9,887	0	0	364,906
Building improvements	488,866	40,145	0	0	529,011
Office furniture, equipment and vehicle	3,577,750	212,473	396,934	0	3,393,289
Infrastructure	2,183,533	207,311	0	0	2,390,844
Total accumulated depreciation	6,605,168	469,816	396,934	0	6,678,050
Total capital assets, being depreciated, net	5,981,963	290,350	0	0	5,691,613
Governmental activities capital assets, net	\$6,337,662	\$344,893	\$0	\$0	\$6,682,555

Depreciation expense was charged to governmental functions as follows:

Governmental activities:	
General control and administration	\$50,269
Public safety	86,130
Judiciary and court related	9,334
Public health	8,249
Transportation	315,834
Total depreciation expense, governmental activities	\$469,816

Note 6 Retirement Plans

Illinois Municipal Retirement Fund

Plan Description - The County's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The County's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

Benefits Provided - IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

Carroll County, Illinois

Notes to Financial Statements

Note 6 Retirement Plans (continued)

All three IMRF benefit plans have two tiers. Employees hired **before** January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired **on or after** January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

Regular Plan (RP)

Employees Covered by the Benefit Terms - As of December 31, 2018, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits	43
Inactive plan members entitled to but not yet receiving benefits	22
Active plan members	48
Total	113

Contributions - As set by statute, the County's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2018 was 12.03%. For the fiscal year ended November 30, 2019, the County contributed \$202,482 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's net pension liability was measured as of December 31, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Carroll County, Illinois

Notes to Financial Statements

Note 6 Retirement Plans (continued)

Regular Personnel (RP) (continued)

Actuarial Assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2018:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.75%.
- **Salary Increases** were expected to be 3.75% to 14.50%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.50%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation according to an experience study from years 2014 to 2016.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-20147(base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2018:

Asset Class	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	37%	7.15%
International Equity	18%	7.25%
Fixed Income	28%	3.75%
Real Estate	9%	6.25%
Alternative Investments	7%	3.20-8.50%
Cash Equivalents	1%	2.50%
Total	100%	

Carroll County, Illinois

Notes to Financial Statements

Note 6 Retirement Plans (continued)

Regular Personnel (RP) (continued)

Single Discount Rate - A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 3.71%, and the resulting single discount rate is 7.25%.

Changes in the Net Pension Liability

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (A)-(B)
Balances at January 1, 2018	\$12,562,940	\$12,288,645	\$274,295
Changes for the year:			
Service cost	208,716	0	208,716
Interest on the total pension liability	929,736	0	929,736
Changes of benefit terms			
Differences between expected and actual experience of the total pension liability	(87,400)	0	(87,400)
Changes in assumptions	376,150	0	376,150
Contributions – employer	0	255,177	(255,177)
Contributions – employees	0	95,723	(95,723)
Net investment income	0	(590,871)	590,871
Benefit payments, including refunds of employee contributions	(541,635)	(541,635)	0
Other (net transfer)	0	160,874	160,874
Net changes	885,567	(620,732)	1,506,299
Balances at December 31, 2018	\$13,448,507	\$11,667,913	\$1,780,594

Carroll County, Illinois

Notes to Financial Statements

Note 6 Retirement Plans (continued)

Regular Personnel (RP) (continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Lower (6.25%)	Current Discount (7.25%)	1% Higher (8.25%)
Net pension liability	\$3,490,449	\$1,780,594	\$395,624

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - For the year ended November 30, 2019, the County recognized pension expense of \$207,248. At November 30, 2019, the County reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

Deferred Amounts Related to Pensions	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Differences between expected and actual experience	\$9,671	\$217,089
Changes of assumptions	290,925	228,766
Net difference between projected and actual earnings on pension plan investments	716,154	0
Total deferred amounts to be recognized in pension expense in future periods	1,016,750	445,855
Pension contributions made subsequent to the measurement date	183,118	0
Total deferred amounts related to pensions	\$1,199,868	\$445,855

The County reported \$183,118 as deferred outflows related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ending November 30, 2020.

Carroll County, Illinois

Notes to Financial Statements

Note 6 Retirement Plans (continued)

Regular Personnel (RP) (continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

<u>Year Ending November 30:</u>	<u>Net Deferred Outflows of Resources</u>
2020	\$155,243
2021	20,431
2022	74,091
2023	321,130
2024	0
Thereafter	0
<u>Total</u>	<u>\$570,895</u>

Sheriff's Law Enforcement (SLEP):

Employees Covered by the Benefit Terms - As of December 31, 2018, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits	15
-Inactive plan members entitled to but not yet receiving benefits	9
Active plan members	16
<u>Total</u>	<u>40</u>

Contributions - As set by statute, the County's SLEP Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2018 was 14.30%. For the fiscal year ended November 30, 2019, the County contributed \$79,946 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's net pension liability was measured as of December 31, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2018:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.75%.
- **Salary Increases** were expected to be 3.75% to 14.50%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.50%.

Carroll County, Illinois

Notes to Financial Statements

Note 6 Retirement Plans (continued)

Sheriff's Law Enforcement (SLEP) (continued)

- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2014 valuation according to an experience study from years 2011 to 2013.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2018:

Asset Class	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	37%	7.15%
International Equity	18%	7.25%
Fixed Income	28%	3.75%
Real Estate	9%	6.25%
Alternative Investments	7%	3.20-8.50%
Cash Equivalents	1%	2.50%
Total	100%	

Single Discount Rate - A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and

Carroll County, Illinois

Notes to Financial Statements

Note 6 Retirement Plans (continued)

Sheriff's Law Enforcement (SLEP) (continued)

2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 3.71%, and the resulting single discount rate is 7.25%.

Changes in the Net Pension Liability

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (A)-(B)
Balances at January 1, 2018	\$5,179,192	\$5,366,423	\$(187,231)
Changes for the year:			
Service cost	124,970	0	124,970
Interest on the total pension liability	383,852	0	383,852
Differences between expected and actual experience of the total pension liability	236,116	0	236,116
Changes in assumptions	148,069	0	148,069
Contributions – employer	0	101,613	(101,613)
Contributions – employees	0	53,294	(53,294)
Net investment income	0	299,602	(299,602)
Benefit payments, including refunds of employee contributions	(247,309)	(247,309)	0
Other (net transfer)	0	140,567	140,567
Net changes	645,698	(251,437)	897,135
Balances at December 31, 2018	\$5,824,890	\$5,114,986	\$709,904

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Lower (6.25%)	Current Discount (7.25%)	1% Higher (8.25%)
Net pension liability	\$1,377,463	\$709,904	\$155,866

Carroll County, Illinois

Notes to Financial Statements

Note 6 Retirement Plans (continued)

Sheriff's Law Enforcement (SLEP) (continued):

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - For the year ended November 30, 2019, the County recognized pension expense of \$82,638. At November 30, 2019, the County reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

Deferred Amounts Related to Pensions	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Differences between expected and actual experience	\$205,486	\$23,670
Changes of assumptions	135,348	49,701
Net difference between projected and actual earnings on pension plan investments	348,228	0
Total deferred amounts to be recognized in pension expense in future periods	689,062	73,371
Pension contributions made subsequent to the measurement date	72,998	0
Total deferred amounts related to pensions	\$762,060	\$73,371

The County reported \$72,998 as deferred outflows related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ending November 30, 2020.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending November 30:	Net Deferred Outflows of Resources
2020	\$178,302
2021	108,652
2022	114,227
2023	214,510
2024	0
Thereafter	0
Total	\$615,691

Carroll County, Illinois

Notes to Financial Statements

Note 7 Deferred Compensation Plan

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The plan was approved to comply with IRC Section 457(g) which allows for the plan to hold its assets in trust. Under these requirements, the assets of the plan are not subject to the general creditors of the County, the County does not own the amount deferred by employee and, therefore, the liability and corresponding investment are not reflected in the financial statements.

Note 8 Other Postemployment Benefits

The County has evaluated its potential other postemployment benefits liability. The County provides continued health insurance coverage at the active employer rate to all eligible employees in accordance with Illinois statutes, which creates an implicit subsidy of retiree health insurance. Former employees who choose to retain their rights to health insurance through the County are required to pay 100% of the current premium. However, only one former employee has chosen to stay in the County's current health insurance plan. Therefore, there has been low utilization and, therefore, an immaterial implicit subsidy to calculate in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Additionally, the County has no former employees for whom the County was providing an explicit subsidy and no employees with agreements for future explicit subsidies upon retirement. Therefore, the County has not recorded any postemployment benefit liability as of November 30, 2019.

Note 9 Construction and Other Significant Commitments

Construction commitments. The County has entered into an agreement with a contractor for work relating to the Ideal Road Project. The estimated cost for this project is \$4,973,419 with costs being shared between the Grade Crossing Protection Fund ("GCPF"), the County, and Burlington Northern Santa Fe ("BNSF") Railway. The County is responsible for \$1,094,789 of the estimated construction costs. GCPF is responsible for \$2,984,050 of the estimated construction, land acquisition, preliminary engineering, and utility costs. BNSF is responsible for \$894,580 of the estimated construction costs. The County has spent \$0 on estimated construction costs, BNSF has spent \$0 on estimated construction costs, and GCPF has spent \$510,009 on estimated preliminary engineering costs as of November 30, 2019. There is no estimated completion date for the project.

Note 10 Risk Management

The County is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. In order to protect against such risks of loss, the County purchases insurance coverage. The maximum deductible in effect through these policies as of November 30, 2019 was \$2,000. During the year ended November 30, 2019, there were no significant reductions in coverage. Also, there have been no settlements which have exceeded insurance coverage in the past three years.

For risks of loss related to injuries to employees, the County purchases coverage through the Illinois Counties Risk Management Pool. Potentially the County could be assessed additional premiums for its share of any losses of the pool. Historically, the County has not been assessed any additional premiums.

Carroll County, Illinois

Notes to Financial Statements

Note 11 Lease Obligations

Capital Lease

The County obtained a capital lease with Exchange State Bank for the purchase of a John Deere Grader in the amount of \$225,000 for the Highway Department. The scheduled minimum lease payment under the lease agreement includes interest of 2.10%.

Leased equipment under capital leases in capital assets, included the following:

Equipment	\$225,000
Less: accumulated depreciation	(93,750)
Total	\$131,250

The future minimum lease obligations and the net present value of these minimum lease payments as of November 30, 2019 were as follows:

Fiscal Year Ended November 30,	
2020	\$37,236
Less imputed interest	(766)
Present value of minimum lease payments	\$36,470

Operating Lease

The County leases various software under operating lease agreements which expire in 2020. Total lease expense paid for November 30, 2019 was \$42,511. The following is a schedule of future minimum lease payments under operating leases at November 30, 2019:

Fiscal Year Ended November 30,	Operating Leases
2020	\$121,412
2021	28,068
2022	28,068
2023	28,068
2024	28,068
2025	28,068
	\$261,752

Carroll County, Illinois

Notes to Financial Statements

Note 12 Long-Term Debt

Long term liability activity for the year ended November 30, 2019 is as follows:

	Beginning Balance	Increase	Decrease	Ending Balance	Amounts Due Within One Year
Long-term debt:					
Capital lease	\$72,190	\$0	\$35,720	\$36,470	\$36,470
Compensated absences	132,046	165,713	140,959	156,800	0
Totals	\$204,236	\$165,713	\$176,679	\$193,270	\$36,470

The County is subject to a debt limitation of 5.75% of its assessed valuation of \$359,386,014. As of November 30, 2019, the County had \$20,664,696 remaining legal debt margin.

Note 13 Net Position

Net position reported on the government wide statement of net position at November 30, 2019:

Governmental Activities:

Net investment in capital assets:

Land and other non-depreciable assets	\$990,942
Other capital assets, net of accumulated depreciation	5,691,613
Less: related long-term debt outstanding	(36,470)
Total invested in capital assets, net of related debt	6,646,085

Restricted:

State statutes and enabling legislation	5,141,7319
Externally imposed by grantors	2,671
Total restricted	5,144,402

Unrestricted	46,272
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Total governmental activities net position	\$11,836,759
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Note 14 Fund Balance

According to Government Accounting Standards, fund balances are to be classified into five major classifications; Nonspendable Fund Balance, Restricted Fund Balance, Committed Fund Balance, Assigned Fund Balance, and Unassigned Fund Balance. Below are definitions of the how these balances are reported.

Carroll County, Illinois

Notes to Financial Statements

Note 14 Fund Balance (continued)

Nonspendable Fund Balance

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts. The County has nonspendable balances at year end that are listed below.

Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Examples of these restrictions could be those imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. The County has restricted balances at year end that are listed below.

Committed Fund Balance

The County commits fund balance by making motions or passing resolution to adopt policy or to approve contracts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contract requirements. The County has no committed balances at year end.

Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the County's intent to be used for a specific purpose, but are neither restricted nor committed. Intent may be expressed by the Board to assign amounts to be used for specific purposes. The County has no assigned balances at year end.

Unassigned Fund Balance

The unassigned fund balance classification is the residual classification for amounts in the General Fund for amounts that have not been restricted, committed, or assigned to specific purposes within the General Fund and for funds with negative fund balances.

Nonspendable Fund Balance

Major Funds:	
General Fund - prepaid	\$70,000
Non-Major Funds -	
Health Department - Inventory	2,442
Total nonspendable fund balance	\$72,442

Carroll County, Illinois

Notes to Financial Statements

Note 14 Fund Balance (continued)

Restricted Fund Balance

Major Funds:

State statutes and enabling legislation:

County Highway	\$331,875
Community Mental Health	10,329
Matching	880,915
Illinois Municipal Retirement	413,168

Non-Major Funds:

State statutes and enabling legislation:

County Bridge	530,196
911	500,984
Veteran's Assistance	29,953
Motor Fuel Tax	406,460
Law Library	9,125
State's Attorney Drug Fines and Forfeiture	22,403
Senior Citizen	5,294
Social Security	384,104
Tourism Promotion	27,935
Maintenance and Child Support	123,460
Court Automation	46,327
Electronic Monitoring	4,390
Probation Service Fee	47,113
Document Storage Fee	23,623
Geographic Information Systems	48,126
Tax Sale Automation	19,258
DUI Enforcement Equipment	6,142
Geographic Information Systems Fee Resolution	12,079
County Recorder's Automation	100,878
Vital Records Automation	30,413
Liability Insurance	543,765
County Health Department	388,550
Public Safety Tax	79,971
Pet Population Control	9,681
Squad Car Acquisition and Maintenance	8,735
Victims Impact	5,580
Failure to Appear	11,558
Circuit Clerk Operation and Administration	8,354
Sex Offender Registry	3,648
Coroner's Fees	27,892
Court Security Fee	33,985
States Attorney Records Automation	42
Public Defends Records Automation	152
Law Enforcement Operation	4,271
Probation Court Fee	997
Externally imposed by grantors:	
State's Attorney VOCA	743
Grant	1,928

Total restricted fund balance

\$5,144,402

Carroll County, Illinois

Notes to Financial Statements

Note 14 Fund Balance (continued)

Unassigned Fund Balance

Major Funds -	
General Fund	\$1,183,636
Non-Major Funds -	
Animal Control	(1,770)
States Attorney Task Force	(3,440)
Total unassigned fund balance	\$1,178,426

Note 15 Minimum Year-End Fund Balance Policies

The County has adopted minimum year-end fund balance policies. According to the County's policy the county will attempt to maintain a minimum fund balance of 30% of annual expenses and transfers for funds that routinely pay wages and benefits. The funds that the county is maintaining are the General Fund, Highway fund, Motor Fuel Tax Fund, Social Security Fund, IMRF Fund, GIS Fund, and the County Health Fund. If the fund balance drops below 30% of annual expenses and transfers the finance committee will develop an action plan to restore the fund balance to the desired level. The County has managed to maintain all of these fund balances at the desired level so no action plan is necessary.

Note 16 Interfund Receivables and Payables

Individual fund interfund receivable and payable balances. Balances at November 30, 2019 were as follows:

Receivable Fund	Payable Fund	Amount
County Highway	Nonmajor governmental funds	\$7,108

Note 17 Interfund Transfers

Below are the interfund transfers as of November 30, 2019:

	Transfers In	Transfers Out
Major funds:		
General Fund	\$258,981	\$13,000
County Highway	0	37,097
Illinois Municipal Retirement Fund	5,341	24,638
Nonmajor funds	138,521	328,108
Total all funds	\$402,843	\$402,843

All transfers were made to simplify cash flows within the County and for budgeted capital outlays and accumulation of funds for future needs of the County.

Carroll County, Illinois

Notes to Financial Statements

Note 18 Impact of Pending Accounting Principles

GASB Statement No. 84, *Fiduciary Activities* establishes criteria for identifying fiduciary activities of all state and local governments. This statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The County has not determined the effect of this Statement.

GASB Statement No. 87, *Leases*, improves accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. The County has not determined the effect of this Statement.

GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, provides more relevant information about capital assets and the cost of borrowing for a reporting period. This Statement's objectives are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. The County has not determined the effect of this Statement.

GASB Statement No. 90, *Majority Equity Interests* an amendment of GASB Statements No. 14 and No. 61, improves accounting and financial reporting by presenting majority equity interest in legally separate organizations that were previously reported inconsistently. This Statement defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The County has not determined the effect of this Statement.

GASB Statement No. 91, *Conduit Debt Obligations*. This Statement provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020. The County has not determined the effect of this Statement.

Required Supplementary Information

Carroll County, Illinois

General Fund

Budgetary Comparison Schedule for the General Fund

Required Supplementary Information

For the year ended November 30, 2019

	Budgeted Amounts Original and Final	Actual	Variance with Final Budget
Revenues:			
Property taxes	\$990,900	\$972,775	(\$18,125)
Intergovernmental revenue	1,706,138	1,792,675	86,537
Charges for services	607,700	523,234	(84,466)
Interest	6,000	13,240	7,240
Other revenue	29,980	35,559	5,579
Total revenues	3,340,718	3,337,483	(3,235)
Expenditures:			
General control and administration	1,355,200	1,190,497	164,703
Public safety	1,258,607	1,228,235	30,372
Judiciary and court related	768,223	752,339	15,884
Corrections	337,680	329,934	7,746
Transportation	1,500	1,000	500
Public welfare	2,500	2,500	0
Capital Outlay	0	33,465	(33,465)
Total expenditures	3,723,710	3,537,970	185,740
Excess (deficiency) of revenues over expenditures	(382,992)	(200,487)	182,505
Other financing sources (uses):			
Transfers in	314,072	258,981	(55,091)
Transfers out	(13,000)	(13,000)	0
Total other financing sources/(uses)	301,072	245,981	(55,091)
Net change in fund balance	<u>(\$81,920)</u>	45,494	<u>\$127,414</u>
Fund balance, beginning of year		1,208,142	
Fund balance, end of year		<u>\$1,253,636</u>	

See Notes to Required Supplementary Information.

Carroll County, Illinois

County Highway Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the year ended November 30, 2019

	Budgeted Amounts Original and Final	Actual	Variance with Final Budget
Revenues:			
Property taxes	\$370,200	\$360,286	(\$9,914)
Intergovernmental revenue	194,358	172,947	(21,411)
Charges for services	185,400	269,775	84,375
Interest	1,200	2,693	1,493
Other revenue	4,000	13,703	9,703
Total revenues	755,158	819,404	64,246
Expenditures -			
Transportation	881,382	511,410	369,972
Debt service:			
Principal	0	35,720	(35,720)
Interest and fiscal charges	0	1,516	(1,516)
Capital Outlay	0	264,827	(264,827)
Total expenditures	881,382	813,473	67,909
Excess (deficiency) of revenues over expenditures	(126,224)	5,931	132,155
Other financing sources (uses) -			
Transfers out	0	(37,097)	(37,097)
Net change in fund balance	<u>(\$126,224)</u>	<u>(31,166)</u>	<u>\$95,058</u>
Fund balance, beginning of year		363,041	
Fund balance, end of year		<u>\$331,875</u>	

See Notes to Required Supplementary Information.

Carroll County, Illinois

Community Mental Health

Budgetary Comparison Schedule

Required Supplementary Information

For the year ended November 30, 2019

	Budgeted Amounts Original and Final	Actual	Variance with Final Budget
Revenues:			
Property taxes	\$355,200	\$355,890	\$690
Intergovernmental revenue	0	0	0
Charges for services	0	0	0
Interest	80	889	809
Other revenue	0	0	0
Total revenues	355,280	356,779	1,499
Expenditures -			
Public welfare	355,280	349,410	5,870
Net change in fund balance	<u>\$0</u>	7,369	<u>\$7,369</u>
Fund balance, beginning of year		<u>2,960</u>	
Fund balance, end of year		<u>\$10,329</u>	

See Notes to Required Supplementary Information.

Carroll County, Illinois

Matching Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the year ended November 30, 2019

	Budgeted Amounts		
	Original and Final	Actual	Variance with Final Budget
Revenues:			
Property taxes	\$185,100	\$180,143	(\$4,957)
Intergovernmental revenue	0	0	0
Charges for services	0	0	0
Interest	3,000	8,837	5,837
Other revenue	11,000	49,152	38,152
Total revenues	199,100	238,132	39,032
Expenditures -			
Transportation	896,000	20,564	875,436
Capital Outlay	0	80,776	(80,776)
Total expenses	896,000	101,340	794,660
Net change in fund balance	<u>(\$696,900)</u>	136,792	<u>\$833,692</u>
Fund balance, beginning of year		<u>744,123</u>	
Fund balance, end of year		<u>\$880,915</u>	

See Notes to Required Supplementary Information.

Carroll County, Illinois

Illinois Municipal Retirement Fund
Budgetary Comparison Schedule
Required Supplementary Information
For the year ended November 30, 2019

	Budgeted Amounts Original and Final	Actual	Variance with Final Budget
Revenues:			
Property taxes	\$450,300	\$451,150	\$850
Intergovernmental revenue	0	0	0
Interest	600	3,503	2,903
Total revenues	450,900	454,653	3,753
Expenditures:			
General control and administration	442,979	70,997	371,982
Public safety	0	109,662	(109,662)
Judiciary and court related	0	65,465	(65,465)
Corrections	0	25,030	
Transportation	0	40,284	(40,284)
Public health	0	224	(224)
Public welfare	0	0	0
Total expenditures	442,979	311,662	156,347
Excess (deficiency) of revenues over expenditures	7,921	142,991	135,070
Other financing sources (uses):			
Transfers in	6,039	5,341	(698)
Transfers out	(24,638)	(24,638)	0
Total other financing sources/(uses)	(18,599)	(19,297)	(698)
Net change in fund balance	(\$10,678)	123,694	\$134,372
Fund balance, beginning of year		289,474	
Fund balance, end of year		\$413,168	

See Notes to Required Supplementary Information.

Carroll County, Illinois

Required Supplementary Information

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios

IMRF Regular Plan

Last 10 Calendar Years

(schedule to be built prospectively from 2014)

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Calendar year ending December 31,										
Total pension liability:										
Service cost	\$208,716	\$211,479	\$225,997	\$223,551	\$235,052					
Interest on the total pension liability	929,736	931,351	884,445	844,274	759,959					
Changes of benefit changes	0	0	0	0	0					
Difference between expected and actual experience of the total pension liability	(87,400)	(249,152)	25,667	(60,454)	136,774					
Changes of assumptions	376,150	(388,483)	(30,640)	14,957	429,979					
Benefit payments, including refunds of employee contributions	(541,635)	(509,048)	(499,619)	(443,251)	(390,316)					
Net change in total pension liability	885,567	(3,853)	605,850	579,077	1,171,448					
Total pension liability - beginning	12,562,940	12,566,793	11,960,943	11,381,866	10,210,418					
Total pension liability - ending (a)	\$13,448,507	\$12,562,940	\$12,566,793	\$11,960,943	\$11,381,866					
Plan fiduciary net position:										
Contributions - employer	\$255,177	\$262,170	\$308,195	\$301,109	\$293,354					
Contributions - employees	95,723	99,834	93,100	93,542	92,647					
Net investment income	(590,871)	1,900,102	705,250	51,211	588,000					
Benefit payments, including refunds of employee contributions	(541,635)	(509,048)	(499,619)	(443,251)	(390,316)					
Other (net transfers)	160,874	(381,612)	76,343	(35,229)	41,358					
Net change in plan fiduciary net position	(620,732)	1,371,446	683,269	(32,618)	625,043					
Plan fiduciary net position - beginning	12,288,645	10,917,199	10,233,930	10,266,548	9,641,505					
Plan fiduciary net position - ending (b)	\$11,667,913	\$12,288,645	\$10,917,199	\$10,233,930	\$10,266,548					
Net pension liability(asset) - Ending (a) - (b)	1,780,594	274,295	1,649,594	1,727,013	1,115,318					
Plan fiduciary net position as a percentage of total pension liability	86.76%	97.82%	86.87%	85.56%	90.20%					
Covered valuation payroll	2,121,178	2,067,911	2,066,163	2,074,773	2,004,567					
Net pension liability as a percentage of covered valuation payroll	83.94%	13.26%	79.84%	83.24%	55.64%					

See Notes to Required Supplementary Information.

Carroll County, Illinois

Required Supplementary Information

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios

IMRF SLEP Plan

Last 10 Calendar Years

(schedule to be built prospectively from 2014)

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Calendar year ending December 31,										
Total pension liability:										
Service cost	\$124,970	\$118,621	\$119,567	\$132,357	\$135,571					
Interest on the total pension liability	383,852	369,937	348,619	331,999	304,438					
Changes of benefit changes	0	0	0	0	0					
Difference between expected and actual experience of the total pension liability	236,116	4,032	29,337	(54,068)	(34,557)					
Changes of assumptions	148,069	(80,299)	(5,482)	5,393	94,344					
Benefit payments, including refunds of employee contributions	(247,309)	(212,574)	(220,233)	(137,369)	(124,046)					
Net change in total pension liability	645,698	199,717	272,008	278,312	375,750					
Total pension liability - beginning	5,179,192	4,979,475	4,707,467	4,429,155	4,053,405					
Total pension liability - ending (a)	\$5,824,890	\$5,179,192	\$4,979,475	\$4,707,467	\$4,429,155					
Plan fiduciary net position:										
Contributions - employer	\$101,613	\$140,290	\$136,111	\$114,848	\$118,513					
Contributions - employees	53,294	52,920	50,401	66,088	52,782					
Net investment income	(299,602)	820,206	295,879	21,605	245,249					
Benefit payments, including refunds of employee contributions	(247,309)	(212,574)	(220,233)	(137,369)	(124,046)					
Other (net transfers)	140,567	(63,729)	83,676	(80,922)	9,875					
Net change in plan fiduciary net position	(251,437)	737,113	345,834	(15,750)	302,373					
Plan fiduciary net position - beginning	5,366,423	4,629,310	4,283,476	4,299,226	3,996,853					
Plan fiduciary net position - ending (b)	\$5,114,986	\$5,366,423	\$4,629,310	\$4,283,476	\$4,299,226					
Net pension liability(asset) - Ending (a) - (b)	709,904	(187,231)	350,165	423,991	129,929					
Plan fiduciary net position as a percentage of total pension liability	87.81%	103.62%	92.97%	90.99%	97.07%					
Covered valuation payroll	710,582	705,597	672,016	690,766	696,800					
Net pension liability as a percentage of covered valuation payroll	99.90%	-26.54%	52.11%	61.38%	18.65%					

See Notes to Required Supplementary Information.

Carroll County, Illinois

Required Supplementary Information

Required Supplementary Information

Last Ten Fiscal Years

Regular Plan

Fiscal Year Ending November 30,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2019	\$202,482	\$202,482	\$0	\$2,125,752	9.53%
2018	243,647	243,647	0	2,028,229	12.01%
2017	244,114	244,114	0	2,058,545	11.86%
2016	257,033	257,033	0	2,064,551	12.45%
2015	250,378	250,378	0	2,068,145	12.11%

* Estimated based on 9.32% 2019 calendar year contribution rate, 12.03% 2018 calendar year contribution rate, and covered valuation payroll of \$2,125,752.

SLEP Plan

Fiscal Year Ending November 30,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2019	\$79,946	\$79,946	\$0	\$694,016	11.52%
2018	99,324	99,324	0	690,584	14.38%
2017	107,592	107,592	0	699,897	15.37%
2016	105,300	105,300	0	664,549	15.85%
2015	115,355	115,355	0	695,032	16.60%

* Estimated based on 11.31% 2019 calendar year contribution rate, 14.30% 2018 calendar year contribution rate, and covered valuation payroll of \$694,016.

The County implemented GASB Statement No. 68 in 11/30/15

Carroll County, Illinois

Notes to Required Supplementary Information

Note 1 Basis of Accounting

Annual budgets are adopted for all governmental funds using the modified accrual basis of accounting, which is consistent with generally accepted accounting principles.

Note 2 Excess of Disbursements Over Appropriations

The County Highway Fund had expenditures over appropriations of \$20,350 for fiscal year 2019.

Note 3 Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2018 Contribution Rate for IMRF *

Valuation date:

Notes	Actuarially determined contribution rates are calculated as of December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.
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Methods and Assumptions Used to Determine 2018 Contribution Rates:

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	Non-Taxing bodies: 10-year rolling period. Taxing bodies (Regular, SLEP and ECO groups): 26-year closed period until remaining period reaches 15 years (then 15-year rolling period). Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI. SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 21 years for most employers (two employers were financed over 31 years).
Asset Valuation Method	5-Year smoothed market; 20% corridor
Wage growth	3.50%
Price Inflation	2.75% - approximate; No explicit price inflation assumption is used in this valuation.
Salary Increases	3.75% to 14.50% including inflation

Carroll County, Illinois

Notes to Required Supplementary Information

Note 3 Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2018 Contribution Rate for IMRF * (continued)

Investment Rate of Return	7.50%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2014 valuation pursuant to an experience study of the period 2011-2013.
Mortality	For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

Other Information:

Notes	There were no benefit changes during the year.
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** Based on Valuation Assumptions used in the December 31, 2016 actuarial valuation.*

Supplementary Information

Carroll County, Illinois

Combining Balance Sheet

Nonmajor Governmental Funds

November 30, 2019

ASSETS	Total Nonmajor Governmental	County Bridge	911	Veteran's Assistance	Motor Fuel Tax
Cash, deposits, and investments	\$3,054,222	\$350,274	\$399,418	\$29,953	\$336,962
Accounts receivable	232,198	187,070	0	0	0
Property taxes receivable	821,000	197,000	0	44,800	0
Due from other governments	332,049	0	106,007	0	75,456
Inventory	2,442	0	0	0	0
Prepaid items	0	0	0	0	0
Total assets	\$4,441,911	\$734,344	\$505,425	\$74,753	\$412,418
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$87,515	\$7,148	\$4,441	\$0	\$0
Accrued payroll	20,941	0	0	0	5,958
Due to other funds	7,108	0	0	0	0
Total liabilities	115,564	7,148	4,441	0	5,958
Deferred inflows of resources -					
Unavailable property taxes	821,000	197,000	0	44,800	0
Fund balances:					
Nonspendable	2,442	0	0	0	0
Restricted	3,508,115	530,196	500,984	29,953	406,460
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	(5,210)	0	0	0	0
Total fund balances	3,505,347	530,196	500,984	29,953	406,460
Total liabilities, deferred inflows of resources and fund balances	\$4,441,911	\$734,344	\$505,425	\$74,753	\$412,418

Carroll County, Illinois

Combining Balance Sheet

Nonmajor Governmental Funds (Continued)

November 30, 2019

ASSETS	Law Library	State's Attorney Drug Fines and Forfeiture	Senior Citizen	Social Security
Cash, deposits, and investments	\$9,219	\$22,403	\$5,294	\$396,574
Accounts receivable	180	0	0	0
Property taxes receivable	0	0	90,000	247,000
Due from other governments	0	0	0	0
Inventory	0	0	0	0
Prepaid items	0	0	0	0
Total assets	\$9,399	\$22,403	\$95,294	\$643,574
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$274	\$0	\$0	\$0
Accrued payroll	0	0	0	12,470
Due to other funds	0	0	0	0
Total liabilities	274	0	0	12,470
Deferred inflows of resources -				
Unavailable property taxes	0	0	90,000	247,000
Fund balances:				
Nonspendable	0	0	0	0
Restricted	9,125	22,403	5,294	384,104
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	0	0	0	0
Total fund balances	9,125	22,403	5,294	384,104
Total liabilities, deferred inflows of resources and fund balances	\$9,399	\$22,403	\$95,294	\$643,574

Carroll County, Illinois

Combining Balance Sheet

Nonmajor Governmental Funds (Continued)

November 30, 2019

ASSETS	Agriculture Co-op Extension	Tourism Promotion	Maintenance and Child Support	Court Automation
Cash, deposits, and investments	\$0	\$28,027	\$123,460	\$44,239
Accounts receivable	0	0	0	2,288
Property taxes receivable	75,000	0	0	0
Due from other governments	0	0	0	0
Inventory	0	0	0	0
Prepaid items	0	0	0	0
Total assets	\$75,000	\$28,027	\$123,460	\$46,527
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$0	\$92	\$0	\$200
Accrued payroll	0	0	0	0
Due to other funds	0	0	0	0
Total liabilities	0	92	0	200
Deferred inflows of resources -				
Unavailable property taxes	75,000	0	0	0
Fund balances:				
Nonspendable	0	0	0	0
Restricted	0	27,935	123,460	46,327
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	0	0	0	0
Total fund balance	0	27,935	123,460	46,327
Total liabilities, deferred inflows of resources and fund balances	\$75,000	\$28,027	\$123,460	\$46,527

Carroll County, Illinois

Combining Balance Sheet

Nonmajor Governmental Funds (Continued)

November 30, 2019

ASSETS	Electronic Monitoring	Probation Service Fee	Document Storage Fee	State's Attorney VOCA
Cash, deposits, and investments	\$4,390	\$47,176	\$21,325	\$0
Accounts receivable	0	64	2,298	3,750
Property taxes receivable	0	0	0	0
Due from other governments	0	0	0	0
Inventory	0	0	0	0
Prepaid items	0	0	0	0
Total assets	\$4,390	\$47,240	\$23,623	\$3,750
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$0	\$127	\$0	\$976
Accrued payroll	0	0	0	816
Due to other funds	0	0	0	1,215
Total liabilities	0	127	0	3,007
Deferred inflows of resources -				
Unavailable property taxes	0	0	0	0
Fund balances:				
Nonspendable	0	0	0	0
Restricted	4,390	47,113	23,623	743
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	0	0	0	0
Total fund balance	4,390	47,113	23,623	743
Total liabilities, deferred inflows of resources and fund balances	\$4,390	\$47,240	\$23,623	\$3,750

Carroll County, Illinois

Combining Balance Sheet

Nonmajor Governmental Funds (Continued)

November 30, 2019

ASSETS	Geographic Information Systems	Animal Control	Tax Sale Automation	DUI Enforcement Equipment
Cash, deposits, and investments	\$47,900	\$0	\$19,258	\$6,241
Accounts receivable	282	1,238	0	225
Property taxes receivable	0	0	0	0
Due from other governments	0	0	0	0
Inventory	0	0	0	0
Prepaid items	0	0	0	0
Total assets	\$48,182	\$1,238	\$19,258	\$6,466
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$56	\$132	\$0	\$324
Accrued payroll	0	0	0	0
Due to other funds	0	2,876	0	0
Total liabilities	56	3,008	0	324
Deferred inflows of resources -				
Unavailable property taxes	0	0	0	0
Fund balances:				
Nonspendable	0	0	0	0
Restricted	48,126	0	19,258	6,142
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	0	(1,770)	0	0
Total fund balances	48,126	(1,770)	19,258	6,142
Total liabilities, deferred inflows of resources and fund balances	\$48,182	\$1,238	\$19,258	\$6,466

Carroll County, Illinois

Combining Balance Sheet

Nonmajor Governmental Funds (Continued)

November 30, 2019

ASSETS	Geographic Information Systems Fee Resolution	County Recorder's Automation	Vital Records Automation	Liability Insurance
Cash, deposits, and investments	\$8,069	\$97,876	\$29,978	\$543,765
Accounts receivable	4,010	3,072	435	0
Property taxes receivable	0	0	0	150,000
Due from other governments	0	0	0	0
Inventory	0	0	0	0
Prepaid items	0	0	0	0
Total assets	\$12,079	\$100,948	\$30,413	\$693,765
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$0	\$70	\$0	\$0
Accrued payroll	0	0	0	0
Due to other funds	0	0	0	0
Total liabilities	0	70	0	0
Deferred inflows of resources -				
Unavailable property taxes	0	0	0	150,000
Fund balances:				
Nonspendable	0	0	0	0
Restricted	12,079	100,878	30,413	543,765
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	0	0	0	0
Total fund balance	12,079	100,878	30,413	543,765
Total liabilities, deferred inflows of resources and fund balances	\$12,079	\$100,948	\$30,413	\$693,765

Carroll County, Illinois

Combining Balance Sheet

Nonmajor Governmental Funds (Continued)

November 30, 2019

ASSETS	County Health Department	Grant	States Attorney Task Force	Public Safety Tax	Pet Population Control
Cash, deposits, and investments	\$342,100	\$1,928	\$0	\$28,498	\$10,056
Accounts receivable	19,850	0	0	0	300
Property taxes receivable	11,000	0	0	0	0
Due from other governments	30,765	0	0	51,473	0
Inventory	2,442	0	0	0	0
Prepaid items	0	0	0	0	0
Total assets	\$406,157	\$1,928	\$0	\$79,971	\$10,356
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$4,165	\$0	\$242	\$0	\$675
Accrued payroll	0	0	181	0	0
Due to other funds	0	0	3,017	0	0
Total liabilities	4,165	0	3,440	0	675
Deferred inflows of resources -					
Unavailable property taxes	11,000	0	0	0	0
Fund balances:					
Nonspendable	2,442	0	0	0	0
Restricted	388,550	1,928	0	79,971	9,681
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	0	0	(3,440)	0	0
Total fund balance	390,992	1,928	(3,440)	79,971	9,681
Total liabilities, deferred inflows of resources and fund balances	\$406,157	\$1,928	\$0	\$79,971	\$10,356

Carroll County, Illinois

Combining Balance Sheet

Nonmajor Governmental Funds (Continued)

November 30, 2019

ASSETS	Squad Car Acquisition And Maintenance	Victims Impact Fund	Transportation Grant	Failure to Appear
Cash, deposits, and investments	\$8,715	\$5,580	\$0	\$11,418
Accounts receivable	20	0	0	140
Property taxes receivable	0	0	0	0
Due from other governments	0	0	68,348	0
Inventory	0	0	0	0
Prepaid items	0	0	0	0
Total assets	\$8,735	\$5,580	\$68,348	\$11,558
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$0	\$0	\$68,348	\$0
Accrued payroll	0	0	0	0
Due to other funds	0	0	0	0
Total liabilities	0	0	68,348	0
Deferred inflows of resources -				
Unavailable property taxes	0	0	0	0
Fund balances:				
Nonspendable	0	0	0	0
Restricted	8,735	5,580	0	11,558
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	0	0	0	0
Total fund balance	8,735	5,580	0	11,558
Total liabilities, deferred inflows of resources and fund balances	\$8,735	\$5,580	\$68,348	\$11,558

Carroll County, Illinois

Combining Balance Sheet

Nonmajor Governmental Funds (Continued)

November 30, 2019

ASSETS	Circuit Clerk Operation and Administration	Sex Offender Registry	Historical Society	Coroner's Fees	Court Security Fee
Cash, deposits, and investments	\$7,887	\$3,648	\$0	\$27,692	\$31,620
Accounts receivable	467	0	0	200	4,126
Property taxes receivable	0	0	6,200	0	0
Due from other governments	0	0	0	0	0
Inventory	0	0	0	0	0
Prepaid items	0	0	0	0	0
Total assets	\$8,354	\$3,648	\$6,200	\$27,892	\$35,746
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$0	\$0	\$0	\$0	\$245
Accrued payroll	0	0	0	0	1,516
Due to other funds	0	0	0	0	0
Total liabilities	0	0	0	0	1,761
Deferred inflows of resources -					
Unavailable property taxes	0	0	6,200	0	0
Fund balances:					
Nonspendable	0	0	0	0	0
Restricted	8,354	3,648	0	27,892	33,985
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	0	0	0		0
Total fund balance	8,354	3,648	0	27,892	33,985
Total liabilities, deferred inflows of resources and fund balances	\$8,354	\$3,648	\$6,200	\$27,892	\$35,746

Carroll County, Illinois

Combining Balance Sheet

Nonmajor Governmental Funds (Continued)

November 30, 2019

	States Attorney Records Automation	Public Defender Records Automation	Law Enforcement Operation	Probation Court Fee
ASSETS				
Cash, deposits, and investments	\$34	\$124	\$3,031	\$90
Accounts receivable	8	28	1,240	907
Property taxes receivable	0	0	0	0
Due from other governments	0	0	0	0
Inventory	0	0	0	0
Prepaid items	0	0	0	0
Total assets	\$42	\$152	\$4,271	\$997
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$0	\$0	\$0	\$0
Accrued payroll	0	0	0	0
Due to other funds	0	0	0	0
Total liabilities	0	0	0	0
Deferred inflows of resources -				
Unavailable property taxes	0	0	0	0
Fund balances:				
Nonspendable	0	0	0	0
Restricted	42	152	4,271	997
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	0	0	0	0
Total fund balance	42	152	4,271	997
Total liabilities, deferred inflows of resources and fund balances	\$42	\$152	\$4,271	\$997

Carroll County, Illinois

Combining Statement of Revenues and Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds
For the year ended November 30, 2019

	Total Nonmajor Governmental	County Bridge	911	Veteran's Assistance	Motor Fuel Tax
Revenues:					
Property taxes	\$788,779	\$180,143	\$0	\$44,929	\$0
Intergovernmental revenue	2,226,621	610,063	328,732	0	460,005
Charges for services	345,586	0	0	0	0
Licenses and permits	7,230	0	0	0	0
Interest	26,449	2,637	1,259	0	2,847
Other revenue	32,351	0	0	0	0
Total revenues	3,427,016	792,843	329,991	44,929	462,852
Expenditures:					
Current:					
General control and administration	370,076	0	991	0	0
Public safety	204,312	0	46,094	0	0
Judiciary and court related	125,303	0	0	0	0
Corrections	18,048	0	0	0	0
Transportation	455,913	58,322	0	0	368,544
Public health	364,360	0	0	0	0
Public welfare	404,866	0	0	44,843	0
Debt service:					
Principal retirement	0	0	0	0	0
Interest and fiscal charges	0	0	0	0	0
Capital outlay	435,641	230,692	26,290	0	79,592
Total expenditures	2,378,519	289,014	73,375	44,843	448,136
Excess (deficiency) of revenues over expenditures	1,048,497	503,829	256,616	86	14,716
Other financing sources and (uses):					
Transfers in	138,521	37,097	0	0	0
Transfers out	(328,108)	0	(50,291)	0	0
Net other financing sources (uses)	(189,587)	37,097	(50,291)	0	0
Net change in fund balance	858,910	540,926	206,325	86	14,716
Fund balances (deficit), beginning of year	2,646,437	(10,730)	294,659	29,867	391,744
Fund balances (deficit), end of year	\$3,505,347	\$530,196	\$500,984	\$29,953	\$406,460

Carroll County, Illinois

Combining Statement of Revenues and Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds (Continued)
For the year ended November 30, 2019

	Law Library	State's Attorney Drug Fines and Forfeiture	Senior Citizen	Social Security
Revenues:				
Property taxes	\$0	\$0	\$87,227	\$247,624
Intergovernmental revenue	0	0	0	0
Charges for services	2,110	285	0	0
Licenses and permits	0	0	0	0
Interest	120	168	0	3,913
Other revenue	0	0	0	0
Total revenues	2,230	453	87,227	251,537
Expenditures:				
Current:				
General control and administration	0	0	0	51,192
Public safety	0	0	0	79,071
Judiciary and court related	4,485	1,100	0	47,203
Corrections	0	0	0	18,048
Transportation	0	0	0	29,047
Public health	0	0	0	162
Public welfare	0	0	87,227	0
Debt service:				
Principal retirement	0	0	0	0
Interest and fiscal charges	0	0	0	0
Capital outlay	0	0	0	0
Total expenditures	4,485	1,100	87,227	224,723
Excess (deficiency) of revenues over expenditures	(2,255)	(647)	0	26,814
Other financing sources and (uses):				
Transfers in	0	0	0	3,324
Transfers out	0	0	0	(15,262)
Net other financing sources (uses)	0	0	0	(11,938)
Net change in fund balance	(2,255)	(647)	0	14,876
Fund balances (deficit), beginning of year	11,380	23,050	5,294	369,228
Fund balances (deficit), end of year	\$9,125	\$22,403	\$5,294	\$384,104

Carroll County, Illinois

Combining Statement of Revenues and Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds (Continued)
For the year ended November 30, 2019

	Agriculture Co-op Extension	Tourism Promotion	Maintenance and Child Support	Court Automation
Revenues:				
Property taxes	\$75,192	\$0	\$0	\$0
Intergovernmental revenue	0	0	0	0
Charges for services	0	25,696	2,889	25,452
Licenses and permits	0	0	0	0
Interest	0	360	626	291
Other revenue	0	47	0	0
Total revenues	75,192	26,103	3,515	25,743
Expenditures:				
Current:				
General control and administration	75,192	34,077	0	0
Public safety	0	0	0	0
Judiciary and court related	0	0	20,231	9,722
Corrections	0	0	0	0
Transportation	0	0	0	0
Public health	0	0	0	0
Public welfare	0	0	0	0
Debt service:				
Principal retirement	0	0	0	0
Interest and fiscal charges	0	0	0	0
Capital outlay	0	0	5,619	0
Total expenditures	75,192	34,077	25,850	9,722
Excess (deficiency) of revenues over expenditures	0	(7,974)	(22,335)	16,021
Other financing sources (uses):				
Transfers in	0	0	0	0
Transfers out	0	(1,285)	(6,578)	0
Net other financing sources (uses)	0	(1,285)	(6,578)	0
Net change in fund balance	0	(9,259)	(28,913)	16,021
Fund balances (deficit), beginning of year	0	37,194	152,373	30,306
Fund balances (deficit), end of year	\$0	\$27,935	\$123,460	\$46,327

Carroll County, Illinois

Combining Statement of Revenues and Expenditures and Changes in Fund Balances Nonmajor Governmental Funds (Continued) For the year ended November 30, 2019

	Electronic Monitoring	Probation Service Fee	Document Storage Fee	State's Attorney VOCA
Revenues:				
Property taxes	\$0	\$0	\$0	\$0
Intergovernmental revenue	0	0	0	15,000
Charges for services	0	20,091	25,425	0
Licenses and permits	0	0	0	0
Interest	46	527	115	4
Other revenue	0	0	0	0
Total revenues	46	20,618	25,540	15,004
Expenditures:				
Current:				
General control and administration	0	0	0	0
Public safety	0	0	0	0
Judiciary and court related	0	4,182	16,584	16,816
Corrections	0	0	0	0
Transportation	0	0	0	0
Public health	0	0	0	0
Public welfare	0	0	0	0
Debt service:				
Principal retirement	0	0	0	0
Interest and fiscal charges	0	0	0	0
Capital outlay	0	0	0	0
Total expenditures	0	4,182	16,584	16,816
Excess (deficiency) of revenues over expenditures	46	16,436	8,956	(1,812)
Other financing sources (uses):				
Transfers in	0	0	0	0
Transfers out	0	(10,000)	0	0
Net other financing sources (uses)	0	(10,000)	0	0
Net change in fund balance	46	6,436	8,956	(1,812)
Fund balances (deficit), beginning of year	4,344	40,677	14,667	2,555
Fund balances (deficit), end of year	\$4,390	\$47,113	\$23,623	\$743

Carroll County, Illinois

Combining Statement of Revenues and Expenditures and Changes in Fund Balances Nonmajor Governmental Funds (Continued) For the year ended November 30, 2019

	Geographic Information Systems	Animal Control	Tax Sale Automation	DUI Enforcement Equipment
Revenues:				
Property taxes	\$0	\$0	\$0	\$0
Intergovernmental revenue	0	0	0	0
Charges for services	3,584	2,146	4,640	2,136
Licenses and permits	0	7,230	0	0
Interest	304	0	182	76
Other revenue	4,920	0	0	0
Total revenues	8,808	9,376	4,822	2,212
Expenditures:				
Current:				
General control and administration	60,081	0	0	0
Public safety	0	2,494	0	1,736
Judiciary and court related	0	0	0	0
Corrections	0	0	0	0
Transportation	0	0	0	0
Public health	0	0	0	0
Public welfare	0	0	0	0
Debt service:				
Principal retirement	0	0	0	0
Interest and fiscal charges	0	0	0	0
Capital outlay	0	0	0	4,742
Total expenditures	60,081	2,494	0	6,478
Excess (deficiency) of revenues over expenditures	(51,273)	6,882	4,822	(4,266)
Other financing sources and (uses):				
Transfers in	58,200	0	0	0
Transfers out	0	0	0	0
Net other financing sources (uses)	58,200	0	0	0
Net change in fund balance	6,927	6,882	4,822	(4,266)
Fund balances (deficit), beginning of year	41,199	(8,652)	14,436	10,408
Fund balances (deficit), end of year	\$48,126	(\$1,770)	\$19,258	\$6,142

Carroll County, Illinois

Combining Statement of Revenues and Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds (Continued)
For the year ended November 30, 2019

	Geographic Information Systems Fee Resolution	County Recorder's Automation	Vital Records Automation	Liability Insurance
Revenues:				
Property taxes	\$0	\$0	\$0	\$137,378
Intergovernmental revenue	0	0	0	0
Charges for services	47,861	34,989	4,219	0
Licenses and permits	0	0	0	0
Interest	230	1,140	319	5,432
Other revenue	0	0	0	7,499
Total revenues	48,091	36,129	4,538	150,309
Expenditures:				
Current:				
General control and administration	0	9,235	2,827	129,127
Public safety	0	0	0	0
Judiciary and court related	0	0	0	0
Corrections	0	0	0	0
Transportation	0	0	0	0
Public health	0	0	0	0
Public welfare	0	0	0	0
Debt service:				
Principal retirement	0	0	0	0
Interest and fiscal charges	0	0	0	0
Capital outlay	0	0	0	0
Total expenditures	0	9,235	2,827	129,127
Excess (deficiency) of revenues over expenditures	48,091	26,894	1,711	21,182
Other financing sources and (uses):				
Transfers in	0	0	0	0
Transfers out	(45,200)	(19,000)	0	(10,000)
Net other financing sources (uses)	(45,200)	(19,000)	0	(10,000)
Net change in fund balance	2,891	7,894	1,711	11,182
Fund balances (deficit), beginning of year	9,188	92,984	28,702	532,583
Fund balances (deficit), end of year	\$12,079	\$100,878	\$30,413	\$543,765

Carroll County, Illinois

Combining Statement of Revenues and Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the year ended November 30, 2019

	County Health Department	Grant	State's Attorney Task Force	Public Tax Safety	Pet Population Control
Revenues:					
Property taxes	\$10,052	\$0	\$0	\$0	\$0
Intergovernmental revenue	254,833	80,825	0	204,367	0
Charges for services	93,793	0	0	0	2,673
Licenses and permits	0	0	0	0	0
Interest	3,941	98	0	835	124
Other revenue	5,685	11,016	0	0	0
Total revenues	368,304	91,939	0	205,202	2,797
Expenditures:					
Current:					
General control and administration	0	1,120	0	0	0
Public safety	0	32,409	2,624	0	4,178
Judiciary and court related	0	0	0	0	0
Corrections	0	0	0	0	0
Transportation	0	0	0	0	0
Public health	364,198	0	0	0	0
Public welfare	0	0	0	0	0
Debt service:					
Principal retirement	0	0	0	0	0
Interest and fiscal charges	0	0	0	0	0
Capital outlay	0	68,706	0	20,000	0
Total expenditures	364,198	102,235	2,624	20,000	4,178
Excess (deficiency) of revenues over expenditures	4,106	(10,296)	(2,624)	185,202	(1,381)
Other financing sources (uses):					
Transfers in	39,900	0	0	0	0
Transfers out	0	0	(492)	(170,000)	0
Net other financing sources (uses)	39,900	0	(492)	(170,000)	0
Net change in fund balance	44,006	(10,296)	(3,116)	15,202	(1,381)
Fund balances (deficit), beginning of year	346,986	12,224	(324)	64,769	11,062
Fund balances (deficit), end of year	\$390,992	\$1,928	(\$3,440)	\$79,971	\$9,681

Carroll County, Illinois

Combining Statement of Revenues and Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the year ended November 30, 2019

	Squad Car Acquisition And Maintenance	Victims Impact Fund	Transportation Grant	Failure to Appear
Revenues:				
Property taxes	\$0	\$0	\$0	\$0
Intergovernmental revenue	0	0	272,796	0
Charges for services	1,130	260	0	1,106
Licenses and permits	0	0	0	0
Interest	92	16	0	126
Other revenue	0	0	0	0
Total revenues	1,222	276	272,796	1,232
Expenditures:				
Current:				
General control and administration	0	0	0	0
Public safety	0	0	0	0
Judiciary and court related	0	0	0	0
Corrections	0	0	0	0
Transportation	0	0	0	0
Public health	0	0	0	0
Public welfare	0	0	272,796	0
Debt service:				
Principal retirement	0	0	0	0
Interest and fiscal charges	0	0	0	0
Capital outlay	0	0	0	0
Total expenditures	0	0	272,796	0
Excess (deficiency) of revenues over expenditures	1,222	276	0	1,232
Other financing sources (uses):				
Transfers in	0	0	0	0
Transfers out	0	0	0	0
Net other financing sources (uses)	0	0	0	0
Net change in fund balance	1,222	276	0	1,232
Fund balances (deficit), beginning of year	7,513	5,304	0	10,326
Fund balances (deficit), end of year	\$8,735	\$5,580	\$0	\$11,558

Carroll County, Illinois

Combining Statement of Revenues and Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds (Continued)
For the year ended November 30, 2019

	Circuit Clerk Operation and Administration	Sex Offender Registry	Historical Society	Coroner's Fees	Court Security Fee
Revenues:					
Property taxes	\$0	\$0	\$6,234	\$0	\$0
Intergovernmental revenue	0	0	0	0	0
Charges for services	3,417	1,620	0	3,075	35,798
Licenses and permits	0	0	0	0	0
Interest	4	0	0	295	322
Other revenue	0	0	0	0	(1,087)
Total revenues	3,421	1,620	6,234	3,370	35,033
Expenditures:					
Current:					
General control and administration	0	0	6,234	0	0
Public safety	0	0	0	0	35,706
Judiciary and court related	3,940	1,040	0	0	0
Corrections	0	0	0	0	0
Transportation	0	0	0	0	0
Public health	0	0	0	0	0
Public welfare	0	0	0	0	0
Debt service:					
Principal retirement	0	0	0	0	0
Interest and fiscal charges	0	0	0	0	0
Capital outlay	0	0	0	0	0
Total expenditures	3,940	1,040	6,234	0	35,706
Excess (deficiency) of revenues over expenditures	(519)	580	0	3,370	(673)
Other financing sources (uses):					
Transfers in	0	0	0	0	0
Transfers out	0	0	0	0	0
Net other financing sources (uses)	0	0	0	0	0
Net change in fund balance	(519)	580	0	3,370	(673)
Fund balances (deficit), beginning of year	8,873	3,068	0	24,522	34,658
Fund balances (deficit), end of year	\$8,354	\$3,648	\$0	\$27,892	\$33,985

Carroll County, Illinois

Combining Statement of Revenues and Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds (Continued)
For the year ended November 30, 2019

	States Attorney Records Automation	Public Defender Records Automation	Law Enforcement Operation	Probation Court Fee
Revenues:				
Property taxes	\$0	\$0	\$0	\$0
Intergovernmental revenue	0	0	0	0
Charges for services	42	152	0	997
Licenses and permits	0	0	0	0
Interest	0	0	0	0
Other revenue	0	0	4,271	0
Total revenues	42	152	4,271	997
Expenditures:				
Current:				
General control and administration	0	0	0	0
Public safety	0	0	0	0
Judiciary and court related	0	0	0	0
Corrections	0	0	0	0
Transportation	0	0	0	0
Public health	0	0	0	0
Public welfare	0	0	0	0
Debt service:				
Principal retirement	0	0	0	0
Interest and fiscal charges	0	0	0	0
Capital outlay	0	0	0	0
Total expenditures	0	0	0	0
Excess (deficiency) of revenues over expenditures	42	152	4,271	997
Other financing sources (uses):				
Transfers in	0	0	0	0
Transfers out	0	0	0	0
Net other financing sources (uses)	0	0	0	0
Net change in fund balance	42	152	4,271	997
Fund balances (deficit), beginning of year	0	0	0	0
Fund balances (deficit), end of year	\$42	\$152	\$4,271	\$997

Carroll County, Illinois

Combining Statement of Changes in Assets and Liabilities

All Agency Funds

November 30, 2019

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Township Motor Fuel Tax Fund				
Assets:				
Cash, deposits, and investments	\$439,742	\$784,027	\$712,610	\$511,159
Due from other governments	58,292	96,293	58,292	96,293
Total assets	\$498,034	\$880,320	\$770,902	\$607,452
Liabilities:				
Accounts payable	\$11,275	12,007	11,275	\$12,007
Agency funds due to others	486,759	868,313	759,627	595,445
Total liabilities	\$498,034	\$880,320	\$770,902	\$607,452
Township Bridge Program Fund				
Assets -				
Cash, deposits, and investments	\$4,811	\$9	\$5	\$4,815
Liabilities:				
Agency funds due to others	\$4,811	\$9	\$5	\$4,815
Non-Resident Heirs Fund				
Assets -				
Cash, deposits, and investments	\$1,730	\$15,603	\$0	\$17,333
Liabilities -				
Agency funds due to others	\$1,730	\$15,603	\$0	\$17,333
Rental Housing Surcharge Fund				
Assets -				
Cash, deposits, and investments	\$0	\$21,132	\$21,132	\$0
Accounts receivable	1,584	1,845	1,584	1,845
Total assets	\$1,584	\$22,977	\$22,716	\$1,845
Liabilities:				
Accounts payable	\$1,584	\$1,845	\$1,584	\$1,845
Agency funds due to others	0	21,132	21,132	0
Total liabilities	\$1,584	\$22,977	\$22,716	\$1,845

Carroll County, Illinois

Combining Statement of Changes in Assets and Liabilities

All Agency Funds (Continued)

November 30, 2019

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Circuit Clerk				
Assets :				
Cash, deposits, and investments	\$146,169	\$588,036	\$601,107	\$133,098
Liabilities -				
Agency funds due to others	\$146,169	\$588,036	\$601,107	\$133,098
County Clerk's Tax Redemption Fund				
Assets -				
Cash, deposits, and investments	\$1,014	\$326,888	\$322,826	\$5,076
Accounts receivable	34,923	11,291	34,923	11,291
Total assets	\$35,937	\$338,179	\$357,749	\$16,367
Liabilities :				
Accounts payable	\$35,937	\$338,179	\$357,749	\$16,367
Agency funds due to others	0	0	0	0
Total liabilities	\$35,937	\$338,179	\$357,749	\$16,367
Death and Fetal Death Fees Account				
Assets -				
Cash, deposits, and investments	\$144	\$3,356	\$3,048	\$452
Accounts receivable	316	116	316	116
Total assets	\$460	\$3,472	\$3,364	\$568
Liabilities -				
Accounts payable	\$144	\$452	\$144	\$452
Agency funds due to others	316	3,020	3,220	116
Total liabilities	\$460	\$3,472	\$3,364	\$568
Clerk & Recorder's Fees Account				
Assets -				
Cash, deposits, and investments	\$24,871	\$285,434	\$279,357	\$30,948
Accounts receivable	9,020	24,876	9,020	24,876
Total assets	\$33,891	\$310,310	\$288,377	\$55,824
Liabilities :				
Accounts payable	\$22,492	\$28,431	\$22,492	\$28,431
Agency funds due to others	11,399	281,879	265,885	27,393
Total liabilities	\$33,891	\$310,310	\$288,377	\$55,824

Carroll County, Illinois

Combining Statement of Changes in Assets and Liabilities

All Agency Funds (Continued)

November 30, 2019

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Sheriff Fees Account				
Assets -				
Cash, deposits, and investments	\$4,868	\$44,037	\$44,393	\$4,512
Liabilities -				
Agency funds due to others	\$4,868	\$44,037	\$44,393	\$4,512
Prisoner Commissary Account				
Assets -				
Cash, deposits, and investments	\$8,958	\$21,660	\$22,185	\$8,433
Liabilities -				
Agency funds due to others	\$8,958	\$21,660	\$22,185	\$8,433
Sheriff's Trust Account Fund				
Assets -				
Cash, deposits, and investments	\$16,368	\$79,350	\$90,132	\$5,586
Liabilities -				
Agency funds due to others	\$16,368	\$79,350	\$90,132	\$5,586
County Trustee				
Assets -				
Cash, deposits, and investments	\$0	\$8,314	\$8,314	\$0
Liabilities -				
Agency funds due to others	\$0	\$8,314	\$8,314	\$0
Probation Restitution Fund				
Assets -				
Cash, deposits, and investments	\$372	\$0	\$372	\$0
Liabilities -				
Agency funds due to others	\$372	\$0	\$372	\$0

Carroll County, Illinois

Combining Statement of Changes in Assets and Liabilities

All Agency Funds (Continued)

November 30, 2019

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Marriage Fund				
Assets -				
Cash, deposits, and investments	\$1,579	\$1,303	\$1,618	\$1,264
Liabilities -				
Agency funds due to others	\$1,579	\$1,303	\$1,618	\$1,264
K-9 Fund				
Assets -				
Cash, deposits, and investments	\$2,355	\$1	\$195	\$2,161
Liabilities -				
Agency funds due to others	\$2,355	\$1	\$195	\$2,161
Tax Collection Fund				
Assets :				
Cash, deposits, and investments	\$44,186	\$31,069,212	\$31,091,089	\$22,309
Liabilities -				
Agency funds due to others	\$44,186	\$31,069,212	\$31,091,089	\$22,309
All Agency Funds				
Assets:				
Cash, deposits, and investments	\$697,167	\$33,248,362	\$33,198,383	\$747,146
Accounts receivable	45,843	38,128	45,843	38,128
Due from other governments	58,292	96,293	58,292	96,293
Total assets	\$801,302	\$33,382,783	\$33,302,518	\$881,567
Liabilities:				
Accounts payable	\$71,432	\$380,914	\$393,244	\$59,102
Agency funds due to others	729,870	33,001,869	32,909,274	822,465
Total liabilities	\$801,302	\$33,382,783	\$33,302,518	\$881,567

Carroll County, Illinois

Schedule of Expenditures from Taxes Extended for Tort Immunity Purposes For the year ended November 30, 2019

Property, liability, and workers' compensation insurance	\$126,564
Unemployment	0
County's share of insurance costs paid by the Regional Superintendent's Trust Fund	2,383
Arbitration and litigation	0
Miscellaneous	180
Total	\$129,127

Compliance

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters

To the County Board
Carroll County, Illinois
Mount Carroll, Illinois

We have audited, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Carroll County, Illinois (the "County") as of and for the year ended November 30, 2019 and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated February 13, 2020.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore material weaknesses or deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2019-001 and 2019-002 that we consider to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Responses to Findings

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The County's responses were not subjected to the audit procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wipfli LLP

Sterling, Illinois
February 13, 2020

Carroll County, Illinois

Schedule of Findings and Responses

Finding 2019-001:

Criteria – Management is responsible for establishing and maintaining internal controls and for the fair presentation of the financial statements including the related disclosures, in conformity with U.S. generally accepted accounting principles (GAAP).

Condition – The County does not have an internal control policy in place over annual financial reporting that would enable management to prepare its annual financial statements and ensure related footnote disclosures are complete and presented in accordance with GAAP.

Effects or Potential Effects – The completeness of the financial statement disclosures and the accuracy of the overall financial presentation is negatively impacted as external auditors do not have the same comprehensive understanding of the County as its internal financial staff.

Auditor's Recommendation – Management should continue to review and approve the annual financial statements and the related footnote disclosure.

View of responsible officials and planned corrective actions – The County will continue to review the financial statements and required footnotes prepared by the external auditor. The County believes this process to be most economical and appropriate to help ensure complete and proper financial reporting.

Finding 2019-002:

Criteria - Internal controls should be in place that provide reasonable assurance that not one individual handles a transaction from its inception to its completion.

Condition – There is inadequate control over the functions of processing and recording the financial transactions in the Highway Department and Health Department due to the inadequate segregation of duties stemming from limited personnel.

Effects or Potential Effects – As a result of this condition, there is a higher risk that errors or irregularities could occur and not be detected and corrected within a timely period.

Cause – The County has a limited number of staff to allow for adequate segregation of duties.

Auditor's Recommendation – It does not appear to be economically feasible to hire additional personnel to help segregate the accounting functions. However, the Board's close supervision and review of accounting information appears to be the most economical and appropriate manner to help prevent and detect errors and irregularities in the County's accounting and financial reporting.

View of responsible officials and planned corrective actions – The County's management and County Board's close supervision and review of accounting information is the most economical and appropriate manner to prevent and detect errors and irregularities in the County's accounting and financial reporting.

Carroll County

Mount Carroll, Illinois

Communication With Those Charged With Governance

November 30, 2019



February 13, 2020

To the County Board and Management
Carroll County
Mount Carroll, Illinois

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Carroll County, Illinois (the "County") for the year ended November 30, 2019. Professional standards require that we provide you with the following information related to our audit.

Our Responsibility Under Auditing Standards Generally Accepted in the United States and Government Auditing Standards

As stated in our engagement letter dated September 9, 2019, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in accordance with accounting principles generally accepted in the United States. Our audit of the financial statements does not relieve you or management of your responsibilities.

As part of our audit, we considered the internal control of the County. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we also performed tests of the County's compliance with certain provisions of laws, regulations, contracts, and grants. However, the objective of our tests was not to provide an opinion on compliance with such provisions.

Required Supplementary Information Accompanying Audited Financial Statements

We applied certain limited procedures to the management's discussion and analysis, budgetary comparison schedules, multiyear schedule of changes in net pension liability and related ratios - Illinois Municipal Retirement Fund, and multiyear schedule of contributions (IMRF), which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

Supplementary Information Accompanying Audited Financial Statements

With respect to the supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

Other Information in Documents Containing Audited Financial Statements

The auditor's responsibility for other information in documents containing audited financial statements does not extend beyond the financial information identified in our report, and we have no obligation to perform any procedures to corroborate other information contained in a document. Our responsibility is to read the other information and consider whether such information, or the manner of its presentation, is materially inconsistent with information, or the manner of its presentation, appearing in the financial statements. We are not aware of any documents or other information containing audited financial statements, and furthermore management has not requested us to devote attention to any documents containing audited financial statements.

Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to your representative, Kevin Reibel, in our meeting about planning matters on January 16, 2020, in addition to our engagement letter dated September 9, 2019, accepted by Kevin Reibel.

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Carroll County, Illinois are described in Note 1 to the financial statements. No new accounting policies were adopted, and the application of existing policies was not changed during 2019.

We noted no transactions entered into by the County during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

The most sensitive estimates affecting the financial statements were:

- The method of determining fixed asset useful lives
- The method of determining accounts receivable
- The method of determining accounts payables
- The disclosure, accrual of pension plan information, and deferred inflows and deferred outflows are dependent upon actuarial assumptions used by the Illinois Municipal Retirement System

The disclosures in the financial statements are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. We did prepare adjusting journal entries necessary to convert the County's cash basis records to the GAAP basis of accounting. A listing of the adjusting journal entries is attached to this letter. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

Disagreements With Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated February 13, 2020, a copy of which accompanies this letter.

Management Consultations With Other Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves the application of an accounting principle to the County's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all of the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the County's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition of our retention.

The following are comments and suggestions with respect to matters that came to our attention in connection with our audit of Carroll County, Illinois, as of and for the year ended November 30, 2019. These items are offered as constructive suggestions to be considered as part of the ongoing process of modifying and improving the County's practices and procedures.

Jail Commissary

We identified that the Sheriff's bookkeeper is responsible for recording receipts within the accounting software, depositing money into the commissary bank account, and reconciling the prisoner commissary bank account. We recommend another individual should review the prisoner commissary bank reconciliations and reconcile bank deposit slips to the accounting software to ensure receipts are properly accounted for and reduce the risk that errors or irregularities are not detected and corrected within a timely period.

Uniform Guidance Implementation in Policies and Procedures

Many granting agencies and program auditors have provided a grace period for either an informal or lack of formal policies and procedures. As you receive grant funds (both federal and state), it is mandatory that your policies and procedures meet the requirements of 2 CFR Part 200, Uniform Guidance Requirements. ("Uniform Guidance"). Uniform Guidance requires effective controls to manage grant awards and to have written policies and procedures in place over certain compliance requirements. Further, Uniform Guidance states that internal controls for non-federal entities should be in compliance with guidance in the Standards for Internal Control in the Federal Government (Green Book) issued by the Comptroller General of the United States or the Internal Control Integrated Framework, issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO). Having strong internal controls and understanding the rules governing how you can and cannot spend federal dollars are key to proper fiscal management and overall compliance in the County. We recommend key individuals involved with grants attend training as they will benefit from understanding the rules and requirements of 2 CFR Part 200, Uniform Guidance Requirements. If these requirements are not properly implemented, the County may be negatively impacted in its ability to retain state and federal grants and may cause federal compliance findings.

Cybersecurity Assessment

Cyber threats are growing and becoming more sophisticated. Local governments need strong detection and response capabilities in order to quickly identify threats and act before they turn into a breach. Thieves have gotten smarter, and technology more complex. Throughout the news, we have seen a rise in local governmental ransomware and other coordinated cyberattacks.

Rapidly changing IT environments call for security programs that stay on track, yet continually evolve. We highly recommend the County complete a cybersecurity risk assessment. Experts can assess the County's controls for identifying, protecting, detecting, responding and recovering from such an event. Because the County has sensitive information for Health Department patients, employees, and citizens, we recommend this evaluation.

We appreciate the opportunity to be of service to Carroll County.

This communication is intended solely for the information and use of management, the County Board, and others within the organization, and includes a description of the scope of our testing of internal control over financial reporting and the results of that testing. The communication related to considering the County's internal control over financial reporting is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting. Accordingly, this communication is not suitable for any other purpose.

Wipfli LLP

Sterling, Illinois
February 13, 2020



Carroll County Board

*301 N. Main St., P.O. Box 152
Phone 815-244-0221*

Mt. Carroll, Illinois 61053

February 13, 2020

Wipfli LLP
403 East Third Street
Sterling, Illinois

This representation letter is provided in connection with your audit of the financial statements of Carroll County, Illinois (the "County") which comprise the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information as of November 30, 2019, and the respective changes in financial position and the related notes to financial statements, for the purpose of expressing opinions as to whether the financial statements are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States (GAAP).

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would be changed or influenced by the omission or misstatement. An omission or misstatement that is monetarily small in amount could be considered material as a result of qualitative factors.

We confirm, to the best of our knowledge and belief, as of the date of this letter, the following representations made to you during your audit:

Financial Statements

1. We have fulfilled our responsibilities, as set out in the terms of the audit engagement letter dated September 9, 2019, including our responsibility for the preparation and fair presentation of the financial statements in accordance with GAAP and for the preparation of the supplementary information in accordance with the applicable criteria.
2. The financial statements referred to above are fairly presented in conformity with GAAP and include all properly classified funds and other financial information of the primary government and all component units required by GAAP to be included in the financial reporting entity.

3. We acknowledge our responsibility for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.
4. We acknowledge our responsibility for the design, implementation, and maintenance of internal control to prevent and detect fraud.
5. Significant assumptions we used in making accounting estimates, including those measured at fair value, are reasonable.
6. Related party relationships and transactions, including revenues, expenditures/expenses, loans, transfers, leasing arrangements, and guarantees, and amounts receivable from or payable to related parties have been appropriately accounted for and disclosed in accordance with the requirements of GAAP.
7. Adjustments or disclosures have been made for all events, including instances of noncompliance, subsequent to the date of the financial statements that would require adjustment to or disclosure in the financial statements.
8. We agree with the adjusting journal entries proposed by you and which are given effect to in the financial statements.
9. We understand that as a part of your audit, you prepared the adjusting journal entries necessary to convert our cash basis records to the accrual basis of accounting and acknowledge that we have reviewed and approved those entries and accepted responsibility for them.
10. The effects of all known actual or possible litigation, claims, and assessments have been accounted for and disclosed in accordance with GAAP.
11. Material concentrations, if any, have been properly disclosed in accordance with GAAP.
12. Guarantees, whether written or oral, under which the County is contingently liable, have been properly recorded or disclosed in accordance with GAAP.

Information Provided

13. We have provided you with:
 - a. Access to all information, of which we are aware, that is relevant to the preparation and fair presentation of the financial statements, such as records, documentation, and other matters.
 - b. Additional information that you have requested from us for the purpose of the audit.
 - c. Unrestricted access to persons within the County from who you determined it necessary to obtain audit evidence.
 - d. Minutes of the meetings of the County Board or summaries of actions of recent meetings for which minutes have not yet been prepared.
14. All material transactions have been recorded in the accounting records and are reflected in the financial statements.
15. We have disclosed to you the results of our assessment of risk that the financial statements may be materially misstated as a result of fraud.

16. We have no knowledge of any fraud or suspected fraud affecting the entity involving:
 - a. Management.
 - b. Employees who have significant roles in internal control.
 - c. Others where the fraud could have a material effect on the financial statements.
17. We have no knowledge of any allegations of fraud or suspected fraud affecting the County's financial statements communicated by employees, former employees, regulators, or others.
18. We have no knowledge of instances of noncompliance or suspected noncompliance with provisions of laws, regulations, contracts, or grant agreements, or abuse, whose effects should be considered when preparing financial statements.
19. We have disclosed to you all known actual or possible litigation, claims, and assessments whose effects should be considered when preparing the financial statements.
20. We have disclosed to you the identity of the County's related parties and all the related party relationships and transactions of which we are aware.
21. We have made available to you all financial records and related data.
22. There have been no communications from regulatory agencies concerning noncompliance with, or deficiencies in, financial reporting practices.
23. We have a process to track the status of audit findings and recommendations.
24. We have identified to you any previous audits, attestation engagements, and other studies related to the audit objectives and whether related recommendations have been implemented.
25. We have provided our views on reported findings, conclusions, and recommendations, as well as our planned corrective actions, for the report.
26. We have no plans or intentions that may materially affect the carrying value or classification of assets, liabilities, or equity.
27. We are responsible for compliance with the laws, regulations, and provisions of contracts and grant agreements applicable to us, including tax or debt limits and debt contracts, and legal and contractual provisions for reporting specific activities in separate funds.
28. We have identified and disclosed to you all instances that have occurred or are likely to have occurred, of fraud and noncompliance with provisions of laws and regulations that we believe have a material effect on the financial statements or other financial data significant to the audit objectives, and any other instances that warrant the attention of those charged with governance.
29. We have identified and disclosed to you all instances, which have occurred or are likely to have occurred, of noncompliance with provisions of contracts and grant agreements that we believe have a material effect on the determinations of financial statements amounts or other financial data significant to the audit objectives.
30. We have identified and disclosed to you all instances that have occurred or are likely to have occurred, of abuse that could be quantitatively or qualitatively material to the financial statements or other financial data significant to the audit objectives.

31. There are no violations or possible violations of budget ordinances, laws and regulations (including those pertaining to adopting, approving, and amending budgets), provisions of contracts and grant agreements, tax or debt limits, and any related debt covenants whose effects should be considered for disclosure in the financial statements, or as a basis for recording a loss contingency, or for reporting noncompliance.
32. As part of your audit, you assisted with preparation of the financial statements and related notes. We acknowledge our responsibility as it relates to those nonaudit services, including that we assume all management responsibilities; oversee the services by designating an individual, preferably within senior management, who possesses suitable skill, knowledge, or experience; evaluate the adequacy and results of the services performed; and accept responsibility for the results of the services. We have reviewed, approved, and accepted responsibility for those financial statements and related notes.
33. The County has satisfactory title to all owned assets, and there are no liens or encumbrances on such assets nor has any material asset been pledged as collateral.
34. The County has complied with all aspects of contractual agreements that would have a material effect on the financial statements in the event of noncompliance.
35. The financial statements include all component units as well as joint ventures with an equity interest, and properly disclose all other joint ventures and other related organizations.
36. The financial statements properly classify all funds and activities in accordance with GASB Statement No. 34.
37. All funds that meet the quantitative criteria in GASB Statement Nos. 34 and 37 for presentation as major are identified and presented as such and all other funds that are presented as major are particularly important to financial users.
38. Components of net position (net investment in capital assets; restricted; and unrestricted) and components of fund balance (nonspendable, restricted, committed, assigned, unassigned) are properly classified and, if applicable, approved.
39. Investments, land and other real estate held by endowments are properly valued.
40. Provisions for uncollectible receivables have been properly identified and recorded.
41. Expenses have been appropriately classified in or allocated to functions and programs in the statement of activities, and allocations have been made on a reasonable basis.
42. Revenues are appropriately classified in the statement of activities within program revenues, general revenues, contributions to term or permanent endowments, or contributions to permanent fund principal.
43. Interfund, internal, and intra-entity activity and balances have been appropriately classified and reported.
44. Deposits and investment securities are properly classified as to risk, and investments are properly valued and disclosed.
45. Capital assets, including infrastructure assets, are properly capitalized, reported, and, if applicable, depreciated.

46. We have appropriately disclosed the County's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available and have determined that net position is properly recognized under the policy.
47. The County has identified all accounting estimates that could be material to the financial statements, including the key factors and significant assumptions underlying those estimates, and we believe the estimates are reasonable in the circumstances.
48. There are no estimates that may be subject to a material change in the near term that have not been properly disclosed in the financial statements. We understand that near term means the period within one year of the date of the financial statements. In addition, we have no knowledge of concentrations existing at the date of the financial statements that make the County vulnerable to the risk of severe impact that have not been properly disclosed in the financial statements.
49. We acknowledge our responsibility for the required supplementary information (RSI). The RSI is measured and presented within prescribed guidelines and the methods of measurement and presentation have not changed from those used in the prior period. We have disclosed to you any significant assumptions and interpretations underlying the measurement and presentation of the RSI.
50. We believe that the actuarial assumptions and methods used to measure pension liabilities and costs for financial accounting purposes are appropriate in the circumstances.
51. With respect to the supplementary information:
 - a. We acknowledge our responsibility for presenting the supplementary information in accordance with GAAP, and we believe the supplementary information, including its form and content, is fairly presented in accordance with GAAP. The methods of measurement and presentation of the supplementary information have not changed from those used in the prior period, and we have disclosed to you any significant assumptions or interpretations underlying the measurement and presentation of the supplementary information.
 - b. If the supplementary information is not presented with the audited financial statements, we will make the audited financial statements readily available to the intended users of the supplementary information no later than the date we issue the supplementary information and the auditor's report thereon.

Sincerely,

Signed: _____
County Treasurer

Signed: _____
County Clerk

Signed: _____
County Administrator

Carroll County

Year End: November 30, 2019

Adjusting journal entries

Date: 12/1/2018 To 11/30/2019

CAJES

Checked Out by	Prepared by AS 2/3/2020	Reviewed by AS
MJS Approved MS 2/3/2020	Concur Review	Reviewed by JF

Number	Date	Name	Account No	Reference	Debit	Credit	Recurrence
1	11/30/2019	FUND BALANCE	011 00 00 2500 011	PY REPORT	1,689.00		
1	11/30/2019	PRINTING & SUPPLIES	011 25 00 5323 011	PY REPORT		1,689.00	
To tie fund balances to PY REPORT (CLIENT DO NOT POST).							
2	11/30/2019	FUND BALANCE	077 00 00 2500 077	PY REPORT		29,867.00	
2	11/30/2019	DISBURSEMENTS	077 00 00 5510 077	PY REPORT	29,867.00		
To expense a prepaid in year FY19 that was previous a prepaid in FY18. (CLIENT TO POST AS OF 11/30/19).							
4	11/30/2019	CIR CLERK FD- MCBC #145680	050 00 00 0028 050	PY 8504. 3	11,707.00		
4	11/30/2019	CIR CLERK FD- MCBC #145680	050 00 00 0028 050	PY 8504. 3	1.00		
4	11/30/2019	MONEY COLLECTED	050 00 00 3272 050	PY 8504. 3		1.00	
4	11/30/2019	CHECKS WRITTEN	050 00 00 8538 050	PY 8504. 3		11,707.00	
To adjust Circuit Clerk end of year cash to reconciled balance (REVERSE AS OF 11/30/19)							
8	11/30/2019	EQUIPMENT PURCHASES	014 00 00 5102 014	AA. 2		37,236.00	
8	11/30/2019	DEBT SERVICE - PRINCIPAL PAYMENTS	014 00 00 5550 WF 014	AA. 2	35,720.00		
8	11/30/2019	DEBT SERVICE - INTEREST PAYMENTS	014 00 00 5551 WF 014	AA. 2	1,516.00		
To reclassify debt payments to principal & interest accounts (DO NOT RECORD)							
10	11/30/2019	ACCRUED ACCOUNTS PAYABLE	014 00 00 2001 014	DD. 1	7,210.00		
10	11/30/2019	MAINTENANCE OF COUNTY HIGHWAYS	014 00 00 5101 014	DD. 1		7,210.00	
10	11/30/2019	ACCOUNTS PAYABLE	034 00 00 2000 034	DD. 1	132,159.00		
10	11/30/2019	PROPERTY & CAS INSURANCE	034 00 00 5375 034	DD. 1		132,159.00	
10	11/30/2019	ACCOUNTS PAYABLE	041 00 00 2000 041	DD. 1	22,720.00		
10	11/30/2019	CONTRACTUAL SERVICES	041 00 00 5191 041	DD. 1		22,720.00	
10	11/30/2019	ACCOUNTS PAYABLE	077 00 00 2000 077	DD. 1	29,518.00		
10	11/30/2019	DISBURSEMENTS	077 00 00 5510 077	DD. 1		29,518.00	
Wipfli accrual entry to reverse December payables previously recorded. (CLIENT TO POST AS OF 11/30/19 AND REVERSE AS OF 11/30/20)							
12	11/30/2019	CHILD SUPPORT-SAVINGS#80583	049 00 00 0007 049	A.1, CLIENT		5,619.00	
12	11/30/2019	EQUIPMENT	049 00 00 5317 049	A.1, CLIENT	5,619.00		
Entry that was not previously recorded to record a circuit clerk copier machine that was purchased. (CLIENT TO POST AS OF 11/30/19).							
14	11/30/2019	JURY ACCOUNT-TNB	011 00 00 0100 011	A.1, CLIENT	4,000.00		
14	11/30/2019	JURY ACCOUNT-TNB	011 00 00 0100 011	A.1, CLIENT		96.00	
14	11/30/2019	JUROR'S EXPENSES	011 23 00 7088 011	A.1, CLIENT		4,000.00	
14	11/30/2019	JUROR'S EXPENSES	011 23 00 7088 011	A.1, CLIENT	96.00		
To record deposits/expenses that were not previously made to the jury expense account. (CLIENT TO POST AS OF 11/30/19).							
16	11/30/2019	CASH ACCOUNT	014 00 00 0001 014	A. 1		7,108.00	
16	11/30/2019	CASH ACCOUNT	027 00 00 0001 027	A. 1	2,876.00		
16	11/30/2019	CASH ACCOUNT	045 00 00 0001 045	A. 1	3,017.00		
16	11/30/2019	CASH ACCOUNT	053 00 00 0001 053	A. 1	1,215.00		
16	11/30/2019	Due From Other Funds	014 00 00 0027 WF 014	A. 1	7,108.00		
16	11/30/2019	Due to Other Funds	027 00 00 2206 WF 027	A. 1		2,876.00	

Carroll County

Year End: November 30, 2019

Adjusting journal entries

Date: 12/1/2018 To 11/30/2019

CAJES-1

Checked Out by	Prepared by AS 2/3/2020	Reviewed by AS
MJS Approved MS 2/3/2020	Concur Review	Reviewed by JF

Number	Date	Name	Account No	Reference	Debit	Credit	Recurrence
16	11/30/2019	Due to Other Funds	045 00 00 2206 WF 045	A. 1		3,017.00	
16	11/30/2019	Due to Other Funds	053 00 00 00 2206 WF 053	A. 1		1,215.00	
To eliminate negative cash for reporting purposes.							
19	11/30/2019	EMPLOYER'S SHARE OF FICA TAXES	019 00 00 5130 019	FSS. 7		223,626.00	
19	11/30/2019	SUPERINTENDENT SHARE TRUST FD	019 00 00 5131 019	FSS. 7		1,097.00	
19	11/30/2019	EMPLOYER'S SHARE OF IMRF FUND	020 00 00 5128 020	FSS. 7		260,628.00	
19	11/30/2019	SUPERINTENDENT SHARE TRUST FD	020 00 00 5129 020	FSS. 7		1,034.00	
19	11/30/2019	VOLUNTARY PAYMENT	020 00 00 5464 020	FSS. 7		50,000.00	
19	11/30/2019	General Control SS Adjustment	019 00 00 5134 WF 019	FSS. 7	51,192.00		
19	11/30/2019	Public Safety SS Adjustment	019 00 00 5135 WF 019	FSS. 7	79,071.00		
19	11/30/2019	Judiciary SS Adjustment	019 00 00 5136 WF 019	FSS. 7	47,203.00		
19	11/30/2019	Public Health SS Adjustment	019 00 00 5137 WF 019	FSS. 7	162.00		
19	11/30/2019	Transportation SS Adjustment	019 00 00 5139 WF 019	FSS. 7	29,047.00		
19	11/30/2019	Corrections SS Adjustment	019 00 00 5140 WF 019	FSS. 7	18,048.00		
19	11/30/2019	General Control IMRF Adjustment	020 00 00 5134 WF 020	FSS. 7	70,997.00		
19	11/30/2019	Public Safety IMRF Adjustment	020 00 00 5135 WF 020	FSS. 7	109,662.00		
19	11/30/2019	Judiciary IMRF Adjustment	020 00 00 5136 WF 020	FSS. 7	65,465.00		
19	11/30/2019	Public Health IMRF Adjustment	020 00 00 5137 WF 020	FSS. 7	224.00		
19	11/30/2019	Transportation IMRF Adjustment	020 00 00 5139 WF 020	FSS. 7	40,284.00		
19	11/30/2019	Corrections IMRF Adjustment	020 00 00 5140 WF 020	FSS. 7	25,030.00		
To reclassify IMRF and SS expenses by function (CLIENT DO NOT POST).							
21	11/30/2019	REVENUE FROM TOWNSHIP WORK	013 00 00 3144 013	WTB	37,097.00		
21	11/30/2019	OTHER INCOME	014 00 00 3099 014	WTB		37,097.00	
21	11/30/2019	Transfer from County Highway	013 00 00 5299 WF 013	WTB		37,097.00	
21	11/30/2019	Transfer to County Bridge	014 00 00 5299 WF 014	WTB	37,097.00		
Transfer from fund 13 to fund 14 to cover negative balance in fund 14. (CLIENT TO POST AS OF 11/30/19).							
22	11/30/2019	MISCELLANEOUS INCOME	037 00 00 3036 037	WTB		500.00	
22	11/30/2019	PUBLIC SAFETY--SQUAD CAR	037 00 00 5303 037	WTB	500.00		
To eliminate negative expenses and revenues for reporting purposes (CLIENT NOT TO POST).							
24	11/30/2019	CIR CLERK FD- MCBC #145680	050 00 00 0028 050	8504.3, A. 1		4,503.00	
24	11/30/2019	CHECKS WRITTEN	050 00 00 8538 050	8504.3, A. 1	4,503.00		
To record outstanding checks for circuit clerk cash (CLIENT TO POST AS OF 11/30/19 AND REVERSE AS OF 11/30/20).							
						911,620.00	911,620.00
Net Income (Loss)			1,444,423.00				

Carroll County: Special Revenue

Year End: November 30, 2019

Accrual Adjusting journal entries

Date: 12/1/2018 To 11/30/2019

AAJES

Checked Out by	Prepared by AS 2/3/2020	Reviewed by AS
MJS Approved MS 2/3/2020	Concur Review	Reviewed by JF

Number	Date	Name	Account No	Reference	Debit	Credit	Recurrence
7	11/30/2019	PUBLIC TRANSPORTATION GRANT	074 00 00 3310 074	D.10	44,116.00		
7	11/30/2019	PUBLIC TRANSPORTATION GRANT	074 00 00 3310 074	D.10	1,877.00		
7	11/30/2019	FEDERAL PUBLIC TRANS GRANT	074 00 00 3340 074	D.10		44,116.00	
7	11/30/2019	FEDERAL PUBLIC TRANS GRANT	074 00 00 3340 074	D.10		1,877.00	
To reclass state transportation payments into federal transportation grant per comptroller website (CLIENT TO POST AS OF 11/30/19).							
11	11/30/2019	CASH ACCOUNT	018 00 00 0001 018			835,425.00	
11	11/30/2019	CASH ACCOUNT	034 00 00 0001 034			62,003.00	
11	11/30/2019	STATE OF ILLINOIS IPTIP FUND	018 00 00 0050 WF 018		835,425.00		
11	11/30/2019	State of Illinois IPTIP Fund	034 00 00 0050 WF034 034		62,003.00		
Wipfli reclassifying entry to correct investment balances for IL Funds (CLIENT DO NOT POST)							
20	11/30/2019	REIMBURSEMENTS	013 00 00 5112 013	P. 1		165,334.00	
20	11/30/2019	AID TO TWPS IN BLDING BRIDGES	013 00 00 5114 013	P. 1		23,287.00	
20	11/30/2019	CAPITAL OUTLAY	013 00 00 8552 013	P. 1		42,071.00	
20	11/30/2019	MAINTENANCE OF COUNTY HIGHWAYS	014 00 00 5101 014	P. 1		103,977.00	
20	11/30/2019	REIMBURSEMENTS	014 00 00 5112 014	P. 1		160,850.00	
20	11/30/2019	MAINTENANCE	016 00 00 5117 016	P. 1		79,592.00	
20	11/30/2019	TRANSPORTATION--CONSTRUCTION	018 00 00 5113 018	P. 1		80,776.00	
20	11/30/2019	DUI ENFORCEMENT-- EQUIPMENT	031 00 00 5338 031	P. 1		4,742.00	
20	11/30/2019	PUBLIC SAFETY--SQUAD CAR	037 00 00 5303 037	P. 1		20,000.00	
20	11/30/2019	CONTRACTUAL SERVICES	041 00 00 5191 041	P. 1		4,300.00	
20	11/30/2019	EQUIPMENT & REPAIRS	041 00 00 5192 041	P. 1		21,990.00	
20	11/30/2019	EQUIPMENT	049 00 00 5317 049	P. 1		5,619.00	
20	11/30/2019	DEATH CERT FOR CORONER EXPENSE	055 00 00 5446 055	P. 1		10,879.00	
20	11/30/2019	LEPC-HMEP GRANT	055 00 00 5502 055	P. 1		2,607.00	
20	11/30/2019	Sherrif Equip Grant Expenses	055 00 00 5552 055	P. 1		55,220.00	
20	11/30/2019	CAPITAL OUTLAY	013 5600.000 WF 013	P. 1	230,692.00		
20	11/30/2019	CAPITAL OUTLAY	014 5600.000 WF 014	P. 1	264,827.00		
20	11/30/2019	CAPITAL OUTLAY	016 5600.000 WF 016	P. 1	79,592.00		
20	11/30/2019	CAPITAL OUTLAY	018 5600.000 WF 018	P. 1	80,776.00		
20	11/30/2019	CAPITAL OUTLAY	031 5600.000 WF 031	P. 1	4,742.00		
20	11/30/2019	CAPITAL OUTLAY	037 5600.000 WF 037	P. 1	20,000.00		
20	11/30/2019	CAPITAL OUTLAY	041 5600.000 WF 041	P. 1	26,290.00		
20	11/30/2019	CAPITAL OUTLAY	049 5600.000 WF 049	P. 1	5,619.00		
20	11/30/2019	CAPITAL OUTLAY	055 5600.000 WF 055	P. 1	68,706.00		
To reclass fixed asset expenses to capital outlay (CLIENT DO NOT POST)							
23	11/30/2019	INSURANCE DAMAGES REIMBURSE	034 00 00 3512 034	WTB		4,368.00	
23	11/30/2019	UNEMPLOYMENT INSURANCE	034 00 00 5376 034	WTB	4,368.00		
To reclass unemployment reimbursement for reporting purposes (CLIENT NOT TO POST).							
					1,729,033.00	1,729,033.00	
Net Income (Loss)			1,095,599.00				

